BEFORE THE BOARD OF ENVIRONMENTAL REVIEW

OF THE STATE OF MONTANA

In the matter of the amendment of ARM 17.8.740 and 17.8.767 pertaining to definitions and incorporation by reference, and the adoption of New Rules I and II pertaining to mercury emission standards and mercury emission credit allocations.

TRANSCRIPT OF THE TELECONFERENCE MEETING

Heard at the Metcalf Building, Room 111 1520 East Sixth Avenue Helena, Montana

> October 11, 2006 12:05 p.m.

REPORTED BY:

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Page 3 1 WHEREUPON, the following proceedings were had: 2 CHAIRMAN RUSSELL: It's 12:05, and I'll call this 3 meeting of the Board of Environmental Review to order. 4 And what I would like to know is who all is in the room 5 with you. 6 MR. LIVERS: Mr. Chairman, members of the Board, 7 for the record, this is Tom Livers, deputy director of the 8 Department of Environmental Quality. I'm joined here by 9 board attorney, Katherine Orr; board secretary, 10 Joyce Wittenberg. Our court reporter, Cheryl Romsa, is 11 here. And then in the room at DEQ in Helena, we have 12 Director Opper; also, chief legal counsel, John North; we 13 have additional staff, all of whom have been working on 14 the rule and are available for questions or discussion. 15 We also have several representatives across the spectrum, 16 I'd say, of interests here. Probably a couple dozen 17 people or more are in the room, maybe 15 or so in addition 18 to DEQ staff. 19 CHAIRMAN RUSSELL: Thanks, Tom. You're going to 20 get this back in a second. 21 Today we are looking at adopting a mercury rule. 22 We're amending ARM 17.8.740 and 17.8.767 and adopting or 23 considering adoption of New Rules I and II, pertaining to 24 control of mercury emissions from facilities that combust coal to generate electricity.

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Page 4
         So, Tom, with that, I'll turn this back over to you,
     and can you kind of catch us up with what --
3
              RECORDING: Don Marble is leaving the meeting.
              CHAIRMAN RUSSELL: I guess I said something to
5
     offend Don.
 6
              MR. LIVERS: I'd be glad to, Mr. Chairman.
7
     might want to give it just a second to see if -- I assume
8
     that was inadvertent on Don's part and he may be coming
     right back.
10
         I'll give a quick summary, though.
11
              RECORDING: Don Marble is joining the meeting.
12
              MR. LIVERS: Last week, the Department sent out a
13
     copy of a rule notice you should all have -- it's also
14
     posted on our website -- and our recommendation would be
15
     that we work from that version, from that notice.
16
     there has been discussion of some additional changes that
17
    may be proposed and discussed today, and our
18
     recommendation would be that we first have a motion to
19
     adopt the rule as distributed, and then if there are --
20
     and then there could be discussion on that.
21
         I think there should be an opportunity for limited
22
     public comment. Given the format, I think we don't have
23
     an opportunity for open-ended comment, but because there
24
    have been some changes that have surfaced relatively
     recently since the close of the comment period, you might
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Page 5
     want to consider allowing some very-limited-in-time-and-
     scope public comment, just on those newer provisions that
3
    have shown up.
         Then we'd recommend that if there are some changes
5
     proposed to the rule, that we deal with them individually
6
     in motions, in nested motions within the original.
     aware that we have one very minor housekeeping -- or a
8
     couple of very minor housekeeping issues that we would
     like to propose. They're basically renumbering,
10
     insubstantive kind of issues. But I know that also,
11
     there's some interest on the part of some of the board
12
     members in some other motions, as well. And then I would
13
     recommend that, again, we look at limited public comment
14
     as those motions are dealt with.
15
         Then, Mr. Chairman, as a final note, I know it appears
16
     that we keep coming in danger of actually getting this
17
     thing done, but I think if -- You know, we're assuming
18
     there may be some changes today that would necessitate
19
     some additional final tweaks to the record, to the
20
     response to comments, 521/311 analyses. So it's very
21
     likely that based on that, we would recommend a very, very
22
    brief subsequent teleconference for the final approval of
     all of those -- of the entire part of the record on Monday
24
     prior to submittal. So today's motion would most likely
    be a contingent motion that would approve the rule
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Page 6
     contingent on those final changes to the record to be
 2
     adopted.
 3
              CHAIRMAN RUSSELL:
                                 Thanks, Tom.
         And board members, you all followed that, that we'll
5
     need to reconvene after we adopt the rule to accept the
6
     Department's responses to comments and the Department's
     521 and 311 analysis. So today, we will be adopting a
8
     rule, but we will not be adopting the required appended
9
     documents.
10
         I asked Tom earlier today, because it's a
11
     teleconference, that we do all of our -- all of our voting
12
     via roll call. So when I ask -- when I call for a
13
     question, you'll probably hear Joyce or Tom going through
14
     a roll call list; and yea or nay, I won't go through and
15
     "those opposed," so you can give us a yea or a nay at that
16
     point, and it will be tallied. For the record, I probably
17
     should be the last one to vote, basically, because it's
18
     part of the Chair's responsibilities to break ties.
19
         So with that, let's proceed with the rulemaking.
20
     based on the fact that we will allow public comment, if we
21
     could get a motion on the table to adopt the rule as
22
     mailed, then, as Tom mentioned, through nested motions, we
     will clean up anything the Board desires. So do I have a
24
     motion to approve the rule as mailed?
25
         (No response.)
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Page 7
1
              CHAIRMAN RUSSELL: No one wants to be notorious
     and be the guy who makes the motion?
3
              MS. KAISER: This is Heidi. I'll make the
     motion.
5
              CHAIRMAN RUSSELL: Is there a second?
6
              MS. LACEY: Kim Lacey will second the motion.
              CHAIRMAN RUSSELL: It's been moved and seconded
     by Kim, so discussion. Board first and then we'll open it
8
     up to public comment.
10
              MR. LIVERS: Mr. Chairman, let me reiterate, too,
11
     that that motion to adopt is contingent on the Board's
12
     approval of the entire pocket on Monday, and if we could
13
    have the motion reflect that, I'd appreciate that.
14
              CHAIRMAN RUSSELL: Correct. It would be to --
15
     Well, actually, let's back up. Since we haven't seen what
16
    might come of the Department's responses to comments, do
17
    we want to make it -- We can make it contingent, but we
18
     can't approve it until then. So should it part of the
19
    motion?
20
              MR. LIVERS: Yes, I think so.
21
             CHAIRMAN RUSSELL: All right. Is that acceptable
22
     to you, Heidi and Kim?
23
             MS. LACEY: Yes.
24
              CHAIRMAN RUSSELL: That it be contingent upon
     adoption Monday of the supportive documents?
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Page 8
 1
              MS. KAISER: Yes.
              CHAIRMAN RUSSELL: Comments by the Board.
 3
              MR. ROSSBACH: This is Bill. From a procedural
 4
     perspective, now if we want to make further amendments to
 5
     the rule as sent out, we have to vote on the existing
 6
     rule, or do we make, as you call it, nested motions?
 7
              CHAIRMAN RUSSELL: Basically, we will change the
 8
     language in the rule and we will vote on -- we will
 9
     propose any changes in the language in the rule as a
10
     nested motion. If it's voted up, that would be -- that
11
     would be included in the overall approval.
12
              MR. ROSSBACH: So if I, for example, want to make
13
     an amendment to the existing -- the rule that's now on the
14
     table, I do that now?
15
              CHAIRMAN RUSSELL: Well, before we vote on the
16
     entire document, we would. The issue is, Bill, we might
17
     have some things that were in the mailing that the public
18
     may wish to comment upon or we may. So you're
19
     absolutely -- What you may want to comment on would be
20
     something that we want to get out there. And either way,
21
     it would be nice if we could keep very discrete amounts of
22
     information for public comment. So if you want to make a
23
     motion, that would be great.
24
              MR. ROSSBACH: Well, I guess what I was confused
25
     about, what a nested motion meant, that's all.
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Page 9 1 CHAIRMAN RUSSELL: Yeah. It's just a portion of the overall -- I guess I shouldn't have read Roberts Rules 3 of Order in the last three years. 4 MR. LIVERS: So, Mr. Chairman, I guess my 5 recommendation would be that we could go ahead and deal 6 with board motions at this time, including discussion and limited public comment on those specific motions. 8 then prior -- once that's finished, prior to the final board action, at that point, we'll probably want to open 10 it up for public comment if there are any items that are 11 recent developments that have not been dealt with in any 12 of the motions that have been offered. CHAIRMAN RUSSELL: That's fine. 13 14 MR. LIVERS: And if you'd like, we could start 15 with our housekeeping motion. 16 CHAIRMAN RUSSELL: Let's do that. That will keep 17 things moving. I hope we're all working off the same MAR, 18 and you can just give us a page to start with. 19 MR. NORTH: Mr. Chairman, members of the Board, 20 this is John North, chief legal counsel with the 21 Department. The one housekeeping amendment that we would 22 propose would be on page 3 of the notice. Subsection (3), 23 if you'll notice that (a) and (b) both begin with verbs 24 and follow the subject, which is "the owner or operator," at the end of the first full paragraph there numbered (3).

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Page 10
     Then when you get down to (c), it's a completely
     independent sentence, and so structurally, it doesn't work
3
     to be with (a) and (b) as a (c). So what we would propose
     in the final notice would be to make that a subsection (4)
     and then renumber in accordance with that change, just to
6
    have an appropriate numbering scheme for the rule.
7
              CHAIRMAN RUSSELL: Okay. You didn't want to just
8
     put "applicant" in front of the (a) and (b)? I'm just
    kidding.
10
              MR. NORTH: No.
11
              CHAIRMAN RUSSELL: So did everyone follow that?
12
     So it just continues through, (4) becomes (5); (5) becomes
13
     (6), which is already renumbered (4), becomes (7), which
14
     is renumbered (5). And (7), this goes -- (8) and (9).
              MR. NORTH: We can take care of all of that. I
15
16
     think if the Board would give us the latitude to change
17
     that (c) and conform the other numbering, I think that
18
     would work.
19
              CHAIRMAN RUSSELL: All right, do I have a motion
20
    to do that?
21
             MR. ROSSBACH: I'll move.
22
              MS. LACEY: So moved.
23
              CHAIRMAN RUSSELL: It was moved by Bill, and was
24
     that Heidi?
25
              MS. LACEY: Kim.
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Page 11
 1
              CHAIRMAN RUSSELL: So it's been moved and
     seconded by Kim. All in favor signify by saying "aye."
 3
              MR. LIVERS: Mr. Chairman, do you want a roll
     call on this one?
              CHAIRMAN RUSSELL: Probably don't need one on
 6
     this one.
              MR. LIVERS: Okay.
 8
              CHAIRMAN RUSSELL: All in favor signify by saying
9
     "aye."
10
        (Vote taken.)
11
              CHAIRMAN RUSSELL: Opposed.
12
         (No response.)
13
              CHAIRMAN RUSSELL: Motion carries unanimously.
14
         Next one, John.
15
              MR. LIVERS: Mr. Chairman, that's all the
16
     Department has in the way of motions.
17
              CHAIRMAN RUSSELL: Okay, great. I guess our work
18
     is done now.
19
         Next thing. I had called and wondered about some
20
     clarification on subsection (4) regarding -- what was just
21
     renumbered (4) from (3)(c) -- this is going to be a little
22
     confusing, what was (c) and now is (4). There's just a
     little window there that I was wondering, and I asked the
24
     Department if it needed to be closed, that during that
     period where a final decision of the application is made,
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Page 12
     if mercury controls that were in place at the time of
2
     application would remain in place.
3
         Tom, do you want to address that?
              MR. LIVERS: Mr. Chairman, Chuck Homer and I
5
     talked about that. I think he's prepared to speak to
6
     that. It's our position that the gap doesn't exist as
     you're concerned about, but I'd like Chuck to speak to
8
     that, if I could.
         (Interruption; off the record briefly.)
10
              MR. HOMER: Mr. Chairman, members of the Board,
11
     for the record, Chuck Homer, from DEQ. During the time
12
    period after the first compliance determination has been
13
     made, and prior to establishment of an AEL if it is
14
     necessary, there is a provision in the rule that protects
15
     the source from enforcement action by the Department if
16
     they have indeed not been able to comply with the .9 or
17
     1.5.
18
         The provisions to operate the control equipment that
     were initially installed to meet the requirement, those
19
20
     are permit conditions. You must still operate all of that
21
     control equipment, operate it at its best capability. You
22
     can't bypass it or not comply with the conditions of the
23
              So in terms of doing the best that's possible
24
     with the equipment that has been installed and approved by
25
     the Department in the initial permit, facilities still
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Page 13 have to do that. As you point out, there is no limit on what they -- what their limit would be during that interim 3 period. Within the time that the AEL is established, then those upper limits on the AELs would go into place, and 5 certainly, they would have to comply with the AEL. But we 6 believe that having the protection of operating the control equipment during that period will be sufficient to 8 protect the public. CHAIRMAN RUSSELL: Okay. Thanks, Chuck. 10 Questions from the Board? 11 (No response.) 12 CHAIRMAN RUSSELL: Any other portions of the rule 13 that the Board would like to see addressed and potentially 14 modified? 15 MR. ROSSBACH: I guess I'll take the bull -- this 16 particular bull by the horns. I understand that there has 17 been some question or issue concerning the requirement for 18 BACT analysis, that there was some argument that that 19 would impose upon -- impose a requirement that later, 20 after built, BACT review would potentially allow the 21 Department to require a different boiler technology than 22 was in use. I do not believe that that was the Board's intention 24 or the Department's intention, and I don't believe that it is necessarily posed by the rule as it is currently

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Page 14
     drafted. However, to alleviate that particular concern, I
     would like to propose language be included at the end of
3
     section (1)(c), at the end of section (2) Roman (iv) --
     actually, not at the end of it, but in place, language
5
     that says -- or it says, "the department shall include the
6
     provisions of the mercury control strategy as conditions
     of the Montana air quality permit." I would add, comma,
8
     "except that the department may not require the owner or
     operator to install a different boiler technology than is
10
     in use or contained in the final air quality permit."
11
         That same language would be then put in after -- in
12
     section (2)(b)(iv), where it says, "any other mercury
13
     control practices used or anticipated to be used by the
14
     owner or operator to achieve compliance with (1)(b),
15
     except that the department may not require the owner or
16
     operator to install a different boiler technology than is
17
     in use or contained in the final air quality permit."
18
         I would move the addition of the amendment of the
19
     existing rule.
20
              CHAIRMAN RUSSELL:
                                 Second?
21
              MS. KAISER: I second.
22
              CHAIRMAN RUSSELL: It's been seconded by Heidi.
23
              MR. LIVERS: Mr. Chairman, this is Tom. Let me
24
     just -- Because we've had some renumbering, let me just
     make sure we're in agreement on the exact location of
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Page 15
 1
     these.
              MR. ROSSBACH: I may be wrong on the renumbering,
 3
     I'm sorry.
              MR. LIVERS: No, that's fine.
 5
         I think the first would be at the very bottom of
 6
     page 2 of the version mailed out, which I think now is --
     let's see, no, that's still (1)(c). It would be at the
 8
     very bottom between the semicolon and the "and," I
     believe.
10
              MR. ROSSBACH: Correct.
11
              MR. LIVERS: Then the next one, I think may be
12
     subject to renumbering. It's on page 3, and it would
13
     be -- it would be immediately above the change we just
14
     proposed, where (c) became (4). So it's down toward the
15
     bottom, it's in small Roman numeral (iv). Hang on, am I
16
     in the right --
17
              CHAIRMAN RUSSELL: Yes. That's correct, Tom.
18
              MR. LIVERS: Yeah, excuse me, it's in paragraph
19
     small Roman numeral (iv), and it's right before the last
20
     sentence in that paragraph, so it would be immediately
21
     after (1)(b).
22
              CHAIRMAN RUSSELL: So, Bill, just to -- Well,
23
    before we can discuss, it was seconded, right, Heidi?
24
              MS. KAISER: Yes, it was.
25
              CHAIRMAN RUSSELL: Discussion.
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Page 16
1
              MS. SHROPSHIRE: Joe, can I say something?
              CHAIRMAN RUSSELL: Yeah.
                                        Robin.
3
              MS. SHROPSHIRE: I agree with Bill, that I
 4
     think based on the fact that BACT is largely -- you know,
5
     includes a large economic component to it, that it wasn't
6
     the intention that somebody would have to replace the
     boiler. But I think through the BACT analysis, the
8
     economics probably wouldn't make it economical for a
     boiler to have to be switched. So I would agree that -- I
10
     think probably the language isn't necessary, but I'm okay
11
     with that change.
12
         And I would just add that, you know, through the
13
     record, we've established -- and from DEQ and also the
14
     comments we received, that local deposition is likely
15
     occurring, and especially in light of the Steubenville
16
     study that's just recently been published. I would just
17
     caution folks that that essentially says, in my opinion,
18
     that the CAMR rule is probably going to get thrown out.
19
     And so when that happens, a MACT analysis, which is not
20
     based on economics, would be required. And at that point,
21
     mercury would then be treated as a hazardous pollutant.
22
         And so I think in some ways, the language isn't
23
    necessary, but I would also -- you know, I think in terms
24
     of budgeting for these projects, the idea that a MACT
     analysis is likely going to be necessary in the future
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Page 17 should be considered. So that's my comment. Thanks. CHAIRMAN RUSSELL: Thanks, Robin. Any other comments? 5 MR. LIVERS: Mr. Chairman, this is Tom. On 6 behalf of the Department, we would agree with the contention that Ms. Shropshire stated, that the language 8 is not necessary given that I think we've been pretty clear in terms of how the Department does apply BACT 10 analysis. We don't think it hurts anything to have it in, 11 and we're certainly open to that. 12 I want to clarify one point with respect to this, 13 though, in that the specific language proposed speaks to 14 technology in use or contained in a final air quality 15 permit application, and it's silent on whether we have the 16 ability to require changes in technology on proposed uses 17 in proposed permit applications rather than final permits. 18 We would take that to continue applying BACT the way we 19 have historically done that, and that is that, you know, 20 our purview and expertise is with control technology and 21 not with the specific engineering within any given plant. 22 And so whether it's in an application or in a final 23 permit, we would not apply BACT from the standpoint of 24 assuming we have either the authority or the expertise to require modification in boiler technology.

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Page 18
              CHAIRMAN RUSSELL: Well, Bill -- this is Joe --
1
2
     was it your intention to have this not apply to boiler
3
     technology for proposed plants?
 4
              MR. ROSSBACH: I'm comfortable with the language
5
     as I proposed it. I understand Tom's -- I guess I would
6
     recommend that that be a part of any amended comments or
7
     responses that are included in my comments.
8
              CHAIRMAN RUSSELL: Do you believe your amendments
9
     address proposed plants?
10
              MR. ROSSBACH: No. I'm leaving that as an open
11
     question. I had not intended -- Proposed plants before
12
     the air quality permit is actually issued, I think is an
13
     open question.
14
              MS. SHROPSHIRE: Just for clarification --
15
              MR. ROSSBACH: I'm uncomfortable going that
16
    broadly. I understand the Department's position, and I'm
17
     comfortable with their position. This is as far as I want
18
     to amend the statute -- the proposed rule.
19
              MS. SHROPSHIRE: Can I get some -- My
20
     understanding of this is for an AEL, not fully for a BACT
21
     analysis for a new plant. Is that true?
22
              MR. ROSSBACH: Right. It would be for a new
23
    plant -- That's what the Department is saying, is that
24
     they don't -- They take the position that they do not have
25
     the expertise to look in a BACT analysis, evaluate or
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Page 19 require changes in boiler technology on a proposed plant, that therefore, it is not done and would not be done. 3 Our position is -- I want to make clear that once a project has gone far enough that it has gotten an air 5 quality permit, that is, it has proposed a concrete plan, 6 engineering design with a set of control technologies, that once that has gotten an air quality permit, then 8 boiler technology revision is off the table from a BACT 9 point of view. 10 MS. SHROPSHIRE: Or may be. 11 MR. ROSSBACH: Yes. 12 Before that, I think it's an open question. 13 Department takes the position that they do not do that, 14 and I understand that. That should be a part of the 15 comments that are included in our rulemaking. But I do 16 not feel that we need to go that far. That's why I 17 amended the rule the way I did. 18 MS. SHROPSHIRE: And I agree with you. So it's 19 for modification. 20 MR. ROSSBACH: Correct. 21 MS. LACEY: Or perhaps for the 10-year review. 22 MR. ROSSBACH: It's definitely for the 10-year 23 review. Clearly, it's for the 10-year review, but for any 24 modification -- any major modification of a plant which requires a new air quality permit, it would also be

Page 20

- 1 applied as well.
- As far as I'm concerned, once they've gotten that
- 3 initial air quality permit, then any further BACT analysis
- 4 should not include a revision or a requirement that the
- 5 boiler technology be changed. I think it's -- I think at
- 6 that point, that we live with the existing boiler
- 7 technology, whether it's built or not. Once we have
- 8 approved an air quality permit, then that boiler
- 9 technology is off the table in terms of a BACT analysis.
- MS. SHROPSHIRE: I agree.
- 11 CHAIRMAN RUSSELL: And I agree with that also. I
- just -- What happens in 2013 when a new plant is proposed?
- Does BACT include addressing boiler technology?
- MR. ROSSBACH: Well, the Department says it does
- not. It's my position that's an open question. I do not
- want this rule to limit the Department's review at an
- initial stage.
- 18 CHAIRMAN RUSSELL: You know, quite frankly, I
- 19 like what you've proposed for existing plants. I just
- wonder if we're not doing the best we can to protect
- 21 public health if we don't address just what SME did. They
- 22 went through the process and said, hey, we're going to use
- 23 CFB. CFB is a proven technology; it's not as uncertain as
- people would like to make it out to be; and they, through
- their process, have decided they're going to do that. And

Page 21 we know that the potential mercury controls out of the 2 boiler technology are a hell of a lot better than a 3 pulverized coal technology. Pardon my language. So --4 MR. ROSSBACH: But that's what I'm saying, Joe. 5 Once they have gotten past and gotten -- put the design on 6 the table that includes the existing technology and the 7 Department has, with that technology, granted them an air 8 quality permit, then I don't think we should be -- the 9 Department should have the ability to go back and make 10 them change it. But up until that point, it's my view 11 that I think that that should be an option for the 12 Department. The Department says it is not. That's why 13 I've limited the scope of this exception to after an air 14 quality permit has been obtained with a given boiler 15 technology. 16 But I agree with you, Joe, that if somebody comes in 17 at a certain point and mentions technology, I think the 18 Department should be able to impose requirements on them. 19 The Department is taking the position that it doesn't. 20 That's why I'm limiting the exception to BACT to after the 21 first air quality permit is obtained. 22 MR. LIVERS: Mr. Chairman, this is Tom. 23 other thing I guess I'd weigh in on is, we would believe 24 that there are other ways to force technology and that 25 that's through limits, and changing those limits would

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Page 22
     force that technology. And we believe that the limits in
     this rule will already take care of some of the problems
 3
     that have been hypothetically posed.
              CHAIRMAN RUSSELL: Nothing like a good rule, Tom.
 5
              MR. MARBLE: This is Don. I have a question for
 6
     Bill.
              MR. ROSSBACH: Yeah.
 8
              MR. MARBLE: With your amendment in, it would
     still be -- they would be able to look at modified boiler
10
     operating practice and technology?
11
              MR. ROSSBACH: Operating practices certainly
12
     would be considered, yes, would be on the table. I agree.
13
              MR. MARBLE: Okay, thank you.
14
              CHAIRMAN RUSSELL: All right. Any further
15
     clarification?
16
         (No response.)
17
              CHAIRMAN RUSSELL: Hearing none, all those in
18
     favor, signify by a roll call vote.
19
              MR. LIVERS: I'll go ahead. I've got a list in
20
     alphabetical order, and I'll put you last, Mr. Chairman.
21
         Ms. Kaiser.
22
              MS. KAISER: I vote for the amendment.
23
             MR. LIVERS: Ms. Lacey.
24
              MS. LACEY: Yes.
25
              MR. LIVERS: Mr. Marble.
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Page 23
 1
              MR. MARBLE: Yes.
              MR. LIVERS: Mr. Rossbach.
 3
              MR. ROSSBACH: Yes.
              MR. LIVERS: Ms. Shropshire.
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              MS. SHROPSHIRE: Yes.
 6
              MR. LIVERS: Mr. Skunkcap.
              MR. SKUNKCAP: Yes.
 8
              MR. LIVERS: Chairman Russell.
              CHAIRMAN RUSSELL: Yes.
10
              MR. LIVERS: Motion is passed anonymously, as I
11
     got it.
12
              CHAIRMAN RUSSELL: Just before we move on, does
13
     anyone want to address the issue of proposed plants after
14
     2010?
              MR. LIVERS: Mr. Chairman.
15
16
              CHAIRMAN RUSSELL:
                                 Tom.
17
              MR. LIVERS: I failed to ask for public comment
18
     prior to that vote. I apologize for that. I think it
19
     would be important to take it now anyway.
20
              CHAIRMAN RUSSELL: Yes.
21
              MR. LIVERS: And it can always be revisited if
22
    necessary.
              CHAIRMAN RUSSELL: Well, let's do take limited
24
     public comment. Because I think -- Well, I can't think of
     too many people out there that are going to challenge the
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Page 24 Board's position on this, but let's take the comment. if anyone does, they need to go to wherever the Department 3 has set up a mike and speak clearly, make sure we get your 4 name. 5 MR. LIVERS: Would you like me to first ask 6 whether there's anyone here -- since we probably have the largest contingent, see if anybody here would like to 8 speak to that? CHAIRMAN RUSSELL: That's fine. 10 MR. LIVERS: Is there anyone here in the audience 11 who would like to address this? 12 We have at least one person coming forward. 13 MR. BERRY: Mr. Chairman, my name is Leo Berry, 14 I'm representing Great Northern Power Development. I'd 15 like to have the language read back -- it was hard to 16 understand Mr. Rossbach, as he was cutting out, so I 17 didn't understand exactly what the language said -- before 18 I comment. Can someone do that for me? 19 MR. LIVERS: Mr. Rossbach, do you have that 20 language in front of you? That might be the best. 21 (Static.) 22 MR. LIVERS: I think I've got -- I think I can 23 come close. The language I had being inserted in two 24 places in the rule, I'll start with the existing language at the first insert, just to give it some context:

Page 25 department shall include the provisions of the mercury control strategy as conditions of the Montana air quality 3 permit." Then this may not be verbatim, but I think it's close. The new language would start, "except the 5 department may not require the owner or operator to 6 install a different boiler technology than is in use or contained in the final air quality permit." 8 CHAIRMAN RUSSELL: That's what I got. MR. LIVERS: And that would be inserted in the 10 two AEL analyses sections. 11 MR. BERRY: Mr. Chairman, Great Northern Power 12 read carefully the responses to comment on this particular 13 issue, found on page 48 in the response to comments, and 14 based on that explanation, Great Northern Power was 15 comfortable with this particular portion of the rule. 16 in any way, this amendment changes the interpretation of 17 the rule by the Department or the Board as to who selects 18 the boiler technology, then we would object to this 19 amendment. If it does not, then we do not. 20 CHAIRMAN RUSSELL: Leo, I think that you guys are 21 on the right page, because it doesn't address boiler 22 technology for proposed plants, as I suggested I would 23 like to see happen. 24 Anyone else want to comment? 25 MS. SHROPSHIRE: I guess maybe discuss this to

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Page 26
     make sure that I'm understanding.
              CHAIRMAN RUSSELL: Hold on, Robin.
 3
              MS. SHROPSHIRE: Okay, sorry. Public comment.
              MR. LIVERS: We do have another member of the
 5
     public here ready to comment.
 6
              CHAIRMAN RUSSELL: All right.
 7
              MR. GREGORI: My name is Tim Gregori. I'm with
 8
     Southern Montana Electric G&T. First of all, I support
     the Board's efforts to try to address the issue of boiler
10
     technology. I would just simply say that I think in the
11
     review of where it is appropriate to add that language,
12
     the consideration be given also to sections (8) and (9) to
13
     make sure that it is consistent all the way through the
14
     rule.
15
         Thank you.
16
              CHAIRMAN RUSSELL: Old section (8) or new section
17
     (8)?
18
              MR. GREGORI: To the best of my recollection --
19
     Tim Gregori again -- renumbered sections (8) and (9).
20
              CHAIRMAN RUSSELL: Okay.
21
         Do you see that, Bill?
22
              MR. ROSSBACH: I'm kind of confused about (8) and
23
     (9).
24
              MR. LIVERS: I assume we're speaking for the
     sections that would show up in your printed version on
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Page 27
    page 5 that formerly -- that were initially (6) and (7),
    had been renumbered (7) and (8), and then as of today's
3
     action, became (8) and (9). So they'd be the paragraphs
     starting about a fourth of the way down the page that, by
5
     the printout, says section (7).
6
              CHAIRMAN RUSSELL: Correct. And there are --
7
              MR. ROSSBACH: That would be my -- I'm sorry,
8
     that would be my intention.
9
              CHAIRMAN RUSSELL: That would be other BACT
10
     analysis.
11
              MR. ROSSBACH: Any place where -- I would just go
12
     through and any place where there is a requirement of BACT
13
     analysis, that that language should be included.
14
              CHAIRMAN RUSSELL: We'll actually probably do
15
     that by motion.
16
         Tim, did you have anything else?
17
              MR. LIVERS: No, he does not.
18
              CHAIRMAN RUSSELL: Anyone else? Is there people
19
     in Billings?
20
              MR. LIVERS: Mr. Chairman, Mr. Berry is still at
21
     the podium, too, if that's all right.
22
              CHAIRMAN RUSSELL:
                                 I guess it is.
23
              MR. BERRY: Mr. Chairman, I apologize. I think
24
     this process points out the difficulty of dealing with
     amendments with not having seen the language and being
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Page 28
     able to figure out how they are incorporated in a very
     complicated process and issue. And to that extent, I
 3
     think I would like to see the Board include something in
     the response to comments that the boiler technology to be
 5
     used is part of the application process and is not
 6
     selected by the agency or the Board, and to have that
     clarified.
 8
         I think we had it clarified in the response to
 9
     comments found on page 48, and I'd just like to make sure
10
     that the Board asks the Department to, if necessary, amend
11
     those response to comments to ensure that that is still
12
     the case, that it's consistent with the existing response
13
     to comments, that we have not changed anything there.
14
     Because I'd hate to have the Board adopt a rule here that
15
     we inadvertently create some opportunities for mischief.
16
         Thank you.
17
              CHAIRMAN RUSSELL: Any further comments?
18
         (No response.)
19
              CHAIRMAN RUSSELL: Anyone in outlying places that
20
     want to comment? Anyone from Billings?
21
         (No response.)
22
              CHAIRMAN RUSSELL: Robin, we're back to you,
23
     then.
24
              MS. SHROPSHIRE: Well, I just wanted to -- I
     thought we had clarified that, but maybe not. This does
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Page 29 not include new facilities. CHAIRMAN RUSSELL: Well, not at this point it 3 doesn't. MR. LIVERS: Mr. Chairman, there are probably, in 5 our opinion, a couple of open questions on the table now 6 as a result of that comment. One is the request that that provision be added into the sections that are currently 8 numbered (8) and (9), and we're taking a quick look to see how we would recommend that be accomplished, and we can 10 come up with, in a few minutes, some language to that 11 effect. And then I guess the question as to whether to 12 make any modifications to the response to comments on 13 page 48. 14 CHAIRMAN RUSSELL: Right. 15 Back on the other questions that are posed, newly 16 proposed plants, I think we need to get a resolution on, 17 but whether we do or not, the comments will be modified 18 based on what's in the rule and hopefully based on public 19 comment, board comment, and the science. And then looking 20 at these -- Sometimes I wonder if we shouldn't just have a 21 definition of BACT that applies to this rule. 22 MR. LIVERS: Mr. Chairman, if it would help to resolve one of the issues, I think we've got the locations 24 for inserting this same language into those other two paragraphs.

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Page 30
1
              CHAIRMAN RUSSELL: Can you give us those?
 2
              MR. LIVERS: Sure.
3
         Okay, if you'll look on your printed version, page 5.
              CHAIRMAN RUSSELL: Isn't there one on page 4?
5
              MR. LIVERS: No. I think 5 and 6, it looks like
6
     is where they'll surface. So we're in the paragraph that
7
     was (6), became (7), and is now (8), and right about in
8
     the middle of the page is some underlined new language.
     And the second sentence of the new language reads, "A
10
     revised alternative mercury emission limit must meet the
11
     requirements of (4)," and then we would insert the
12
     language -- the same language that was just inserted in
13
     the other two locations, "except the department may not
14
     require the owner or operator to install a different
15
    boiler technology than is in use or contained in the final
16
    Montana air quality permit." So that would be the place
17
     it would be inserted into what's now section (8).
18
              CHAIRMAN RUSSELL: That's not -- and then it
19
     would state, "or constitute best available control
20
     technology"? Wouldn't it go after that, "except that" --
21
              MR. LIVERS: Well, Mr. Chairman, what we're doing
22
    here in the other place is qualifying the AEL analysis.
23
              CHAIRMAN RUSSELL: Right. But aren't we
24
     qualifying what BACT applies to? "A revised alternative
    mercury emission must meet the requirements of (4) or
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Page 31 constitute" BACT "technology, except," and then put in your exception. 3 MR. LIVERS: Well, Mr. Chairman, some of our 4 concerns -- and I'll turn this over to Mr. Homer in a 5 second. Concerns we have is having unintended 6 consequences outside the scope of the mercury rule. 7 begin to qualify BACT in this rule, it could raise 8 questions and ambiguities in the broader universe of BACT 9 analysis and BACT application. And while something may be 10 fine for the purpose of this specific rule, it could have 11 significant unintended consequences elsewhere, and that's 12 what we're trying to avoid with this. And Mr. Homer is 13 also available to speak on this. 14 CHAIRMAN RUSSELL: Yeah. We qualify what BACT 15 applies to, though? 16 MR. HOMER: Mr. Chairman, Chuck Homer. I guess 17 I'd like to reiterate the way Tom just stated it. 18 is the Board's intent to have this apply in this instance 19 to establishing mercury limits for EGUs, then it would be 20 our suggestion to put it in those areas where we're 21 talking about mercury limits, either in the initial limit 22 or in the AELs or revised AELs or those areas. 23 place it near BACT or make it seem that the BACT process 24 has been changed by this rule, that is going to create, in 25 our view, argue severe litigation questions throughout the

Page 32 rest of the program. 2 So I guess that's the question: Is the Board 3 intending to change BACT or intending to change the way 4 that mercury emission limits are established for EGUs? 5 CHAIRMAN RUSSELL: I thought we were trying to 6 define how BACT would be applied. 7 MS. KAISER: And I thought we were just trying to 8 clarify the review process to make sure that a new boiler 9 technology wasn't going to be forced on somebody after a 10 permit is in hand. 11 CHAIRMAN RUSSELL: So, Heidi -- But Bill, isn't 12 that how BACT is applied? 13 MR. ROSSBACH: Sorry, Joe, I couldn't hear you. 14 CHAIRMAN RUSSELL: Well, isn't that how BACT is 15 applied, not how the -- Isn't it a BACT process and not a 16 permit process? 17 MR. ROSSBACH: That's what my view of it is. 18 having a hard time -- Because I don't know the whole 19 pollution control program that the Department is concerned 20 about, I somewhat will defer to them in terms of where the 21 language should be placed. That's a bigger picture issue 22 that I'm not as familiar with as they are. The language, 23 for me, is the important point, and where it goes in, I 24 will defer to Chuck on that nine times out of ten, I

25

promise you.

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Page 33
1
              MR. MARBLE: This is Don Marble, I agree, I'll
     let Chuck decide.
 3
              MR. LIVERS: Mr. Chairman, if you'd like, I have
     the other location. And it's the same issue.
5
              CHAIRMAN RUSSELL: I see it, too.
6
              MR. LIVERS: It's going to be at the very top of
7
     page 6.
              The sentence starts at the bottom of page 5:
8
     "The department shall establish a revised mercury emission
     limit in a Montana air quality permit that meets the
10
     requirements of (4)," and then we would insert the
11
     language again, the same language in that same spot. And
12
     it is the same issue that -- for the same reasons, we
13
     would put it ahead of BACT and have it apply to the AEL
14
     analysis.
15
              CHAIRMAN RUSSELL: But not to BACT.
16
              MR. LIVERS: Correct.
17
         The concern -- Just maybe to reiterate and slightly
18
     elaborate, the concern we have is not within this rule,
19
     per se. Is it that if we have, in one place, added
20
     qualification to BACT, that opens an ambiguity and a
21
     litigation risk everywhere else where we're dealing with
22
     BACT. In other words, if there was -- felt that there was
    a need to define it this way, it suggests some uncertainty
24
     on that very issue in other applications of BACT.
     reality is, the Department does not cross into
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- 1 modification of boiler technology in its application of
- 2 BACT. But -- so we truly don't believe it's a risk. But
- if we qualify it here, then we're concerned that we open
- 4 it to litigation in the broader universe.
- 5 CHAIRMAN RUSSELL: You're talking about BACT as
- it applies to NOx, SO2, particulates, to everything.
- 7 MR. LIVERS: Yeah, and to facilities other than
- 8 EGUs. This is a fairly small slice. It's an important
- one, but the universe of BACT analysis is considerably
- 10 bigger.
- 11 MR. ROSSBACH: I would move the additional --
- addition of the language in the two other points.
- MS. LACEY: Kim Lacey, second.
- 14 CHAIRMAN RUSSELL: It's been moved and seconded.
- 15 Any other further discussion?
- 16 (No response.)
- 17 CHAIRMAN RUSSELL: Okay, comments by the Board,
- hearing none, last comments by the public before we take
- 19 action.
- MR. LIVERS: We have comments here in Helena,
- 21 Mr. Chairman.
- 22 CHAIRMAN RUSSELL: All right.
- MR. GREGORI: This is Tim Gregori again, and it's
- 24 almost like we're measuring with a micrometer where to cut
- 25 it with a chainsaw, because really, the issue that is at

Page 35 1 stake here, if you're looking at BACT, by putting the language in either spot -- I mean, I can understand why 3 the Department wants to put it where they say that they think need it, but if the language came afterwards, 5 changing a boiler wouldn't pass the economic test, as the 6 Department said earlier. So, I mean, they're kind of arguing against themselves on their earlier comments with 8 regard to the clarity of BACT already. 9 So I really don't see placing the language at a later 10 spot in that phrase is going to change the intent of what 11 you're trying to accomplish. We can live with it this 12 way, but we think it causes more confusion than it 13 resolves. 14 Thank you. 15 CHAIRMAN RUSSELL: I'm with Tim. 16 MS. KAISER: Me, too. 17 MR. LIVERS: We have another comment here, 18 Mr. Chairman. 19 CHAIRMAN RUSSELL: All right. 20 MR. BERRY: Mr. Chairman, again, Leo Berry. 21 really struggling with trying to follow what's going on 22 I think the Department and Robin Shropshire 23 correctly characterized the position early on, and that 24 is, this amendment in its entirety is not needed. confusing the matter. We don't know for sure what its

Page 36 consequences are. And I would recommend the Department -or the Board withdraw the amendment, adopt the rule as is. 3 And if you want to come back and make some modifications to it later, do it in a more rational and logical process 5 than the one we're in right now. 6 Thank you. CHAIRMAN RUSSELL: Bill. 8 MR. ROSSBACH: No comment. You know, I guess I'm irrational. 10 MS. SHROPSHIRE: John, I want to -- Can I 11 interrupt for just one second? I have class starting now. 12 Can we just hold on for two minutes? I just have to run 13 and tell them that I'm going to be late. 14 CHAIRMAN RUSSELL: About an hour. 15 MS. SHROPSHIRE: Yeah. So can you just -- can 16 you give me two minutes to run down the hall, please? 17 CHAIRMAN RUSSELL: That's fine. 18 MS. SHROPSHIRE: Okay. Sorry about that. I'll 19 be right back. 20 CHAIRMAN RUSSELL: Does anyone need to do 21 anything for two minutes? 22 Just for kind of logistics, we have probably an hour, 23 right, Tom? 24 MR. LIVERS: Mr. Chairman, that's correct. We reserved the lines for two hours, so we've got one more

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Page 37
    hour remaining.
         (Off the record briefly.)
              MR. LIVERS: Mr. Chairman, this is Tom.
 3
     reminder to the board members, for the sake of the record,
5
    maybe not each individual time, but as you start in, if
6
     you could re-identify yourself, that would help our
     reporter here.
8
              CHAIRMAN RUSSELL: Good point.
              MS. SHROPSHIRE: Robin is back in the building.
10
              CHAIRMAN RUSSELL: So let's keep moving.
11
     is a -- There isn't a motion. There was a concern by Leo
12
     about putting all this in, but there was also a comment by
13
    Tim if we're going to do it in two places, we ought to do
14
     it in the other two places, which would be in sections (8)
15
     and (9). A motion to add that language prior to the
16
    BACT --
              MR. LIVERS: Mr. Chairman, I think we do have a
17
18
     motion on the table. I believe Bill made the motion and I
19
     think Heidi seconded it.
             CHAIRMAN RUSSELL: For (8) and (9)?
20
21
             MR. LIVERS: I think so.
22
             MS. LACEY: Kim Lacey seconded it.
23
             MR. LIVERS: Or Kim. I'm sorry, Kim.
24
              CHAIRMAN RUSSELL: Is there any further
25
     discussion on this?
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Page 38
1
              MS. KAISER: I have a question. This is Heidi.
 2
              CHAIRMAN RUSSELL:
                                 Heidi.
3
              MS. KAISER: Maybe this is for Chuck or for Tom.
 4
     Chuck, you had said that including this language, it may
5
     cause a problem? Could you maybe recap that for me? Did
6
     you mean in all areas we talked about, or in only the last
     two parts of the rule, (7) and (8)?
8
              MR. HOMER: Mr. Chairman, Ms. Kaiser, as stated
    before, the Department believes that this language isn't
10
     necessary because it's clear as it is. But if the
11
     language is to be added, it should be made clear that it's
12
     meant to apply only to establishing mercury limits for
13
     EGUs either as part of the initial limit or as part of
14
     AELs.
15
         The problem that I was describing, if there is any
16
     perception that this would be modifying our BACT process,
17
     which is used in our entire permitting program for all
18
     facilities and all pollutants, that could create severe
19
     implementation, confusion, and litigation risk.
20
              MS. KAISER: Okay. Okay, thank you.
21
              MS. SHROPSHIRE: This is Robin. I don't know who
22
     this should go to. I don't know, maybe, Bill, to you,
23
    but -- I mean, do you think it would be preferable to
24
     remove the language or to -- is it complicating it further
     to clarify that this in no way substitutes for the BACT
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Page 39 process, or something along those lines? I don't know. 2 CHAIRMAN RUSSELL: We're not dealing with BACT 3 right now. 4 MS. SHROPSHIRE: Oh, then I'm confused. 5 just trying to address Chuck's concern that it may be 6 perceived as modifying BACT. Is that intending that? 7 MR. LIVERS: Mr. Chairman, Ms. Shropshire, this 8 is Tom. I think if the language goes in the locations that we've identified, that we feel that's a manageable 10 issue; we're not overly concerned. I mean, the issue is 11 out there, but I think it can work the way we've 12 identified. 13 MS. SHROPSHIRE: Okay, thank you. 14 CHAIRMAN RUSSELL: So it modifies the AEL 15 process, it does not modify the BACT process. 16 MR. HOMER: Mr. Chairman, this is Chuck Homer 17 again. For just the last bit of qualification, we are 18 saying that it is applying to existing facilities and 19 facilities with final permits, but it is being left open 20 as facilities that are being proposed. 21 CHAIRMAN RUSSELL: I didn't catch the last part 22 of your last sentence. 23 MR. HOMER: Excuse me, I'll state it one more 24 time. That this language is intended to state that boiler technology will not be changed by the Department for

Page 40 facilities that are in use, that have commenced operation, for facilities that have a permit, a final air quality 3 permit that describes the boiler technology they will be using. But it is intended to leave it up in the air 4 5 whether or not the Department could change boiler 6 technology for facilities that have not yet received the final air quality permit. That's the concern that the 8 Department has, you know, outside the BACT problem, is that we need to know what is intended by that and how the 10 responses to comments are intended to be stated. 11 CHAIRMAN RUSSELL: Thank you, Chuck. This is 12 Joe. Basically, are you asking the Board clarify their --13 MR. LIVERS: Mr. Chairman, you're cutting out, 14 I'm sorry. 15 CHAIRMAN RUSSELL: Are you asking the Board to 16 clarify their position in the rulemaking process on newly 17 proposed plants after 2010? 18 MR. HOMER: Mr. Chairman, yes, in terms of what 19 we need to put in the response to comments, how do we 20 address that group? Do we say it is left open for 21 interpretation, or... 22 CHAIRMAN RUSSELL: Gosh, we haven't evolved at 23 all since Roundup. 24 MS. SHROPSHIRE: Can I give you my understanding?

CHAIRMAN RUSSELL: Well, let's do this first,

25

Page 41 Robin, because there's two separate things happening here, and I think Leo would agree with that, from what his 3 comments were. 4 We have a motion on the -- We have a motion all over 5 the place, but we have a motion on the table for those two 6 additional sections for existing or permitted plants, for that qualification. Do I have a -- do you want -- Let's act on that, and then let's deal with the newly proposed 9 plants. 10 MS. KAISER: I have a question. 11 CHAIRMAN RUSSELL: Go ahead. 12 MS. KAISER: Did we vote on placing the first 13 two? 14 MS. SHROPSHIRE: I thought we did. 15 CHAIRMAN RUSSELL: We did. 16 MS. KAISER: Okay. 17 CHAIRMAN RUSSELL: We need to place the second 18 two. 19 So, Bill, are you okay with that? 20 MR. ROSSBACH: Yes. 21 CHAIRMAN RUSSELL: All right. So let's have a 22 roll call vote on placing in the third and fourth 23 sections. 24 MR. LIVERS: Heidi. 25 MS. KAISER: For. Aye.

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Page 42
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              MR. LIVERS: Kim.
              MS. LACEY: Yes.
 3
             MR. LIVERS: Don.
              MR. MARBLE: Yes.
 5
              MR. LIVERS: Bill.
 6
              MR. ROSSBACH: Yes.
              MR. LIVERS: Robin.
 8
         (Static.)
              MR. LIVERS: Robin.
10
              MS. SHROPSHIRE: Sorry. (Static.)
11
              MR. LIVERS: I'm afraid we still couldn't hear
12
     you.
13
              MS. SHROPSHIRE: Yes.
14
              MR. LIVERS: Thank you.
15
        Gayle.
16
              MR. SKUNKCAP: Yes.
17
             MR. LIVERS: Joe.
18
              CHAIRMAN RUSSELL: Yes.
19
              MR. LIVERS: Okay, unanimously passes.
              CHAIRMAN RUSSELL: What about newly proposed
20
21
     plants?
22
              MR. ROSSBACH: You know, let me just say this,
    that issue is a whole other issue that just seems to me to
24
     be opening the door to hours of discussion in a whole
     other meeting. I'm not prepared to -- I understand the
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Page 43 Department's position. I think they can state the Department's position and the Department's practice in 3 that, and that the amendments are intended to clarify what it's intended to clarify; nothing more, nothing less. 5 just think we're opening a further can of worms that's not 6 necessary. CHAIRMAN RUSSELL: I think BACT is its own rulemaking. I've said that before. I think Bill is 8 right, I think this is too big to handle right now, but I 10 also think it's too big of an issue to leave it without 11 some clarification. 12 MS. SHROPSHIRE: Hello? 13 CHAIRMAN RUSSELL: I think we're all there, 14 aren't we? Did everyone get my comment? 15 MS. SHROPSHIRE: -- for a second. 16 CHAIRMAN RUSSELL: Tom, are you still there? 17 MR. LIVERS: Yeah, we're here, Mr. Chairman. 18 CHAIRMAN RUSSELL: Did you get my comment? 19 MR. LIVERS: I would agree some clarification would help us, and it doesn't necessarily have to be in 20 21 rule language, but I think we need direction from the 22 Board. You know, currently, the response to comments casts a broader net on this direction than does the 24 language that's now in the rule, and the response to 25 comments also clarifies that the intent is not to require

Page 44 redefinition of the source or changing boiler technology for proposed plants, as well. It could be seen as an 3 inconsistency in the record perhaps that the language -the rule language says one thing and the response to 5 comments says something slightly different. 6 I guess maybe I'll -- I'll toss something out, 7 although if our legal counsel or program staff has 8 additional thoughts, I'd appreciate hearing those. perhaps if the Board could direct the Department that the 10 position taken in the response to comments on this issue 11 is the manner in which we are to proceed, which is the 12 same way that the Board interprets BACT and applies it, 13 perhaps that would be helpful. 14 CHAIRMAN RUSSELL: Okay, I'm not exactly sure, 15 maybe because I was forming my own thoughts, that I 16 followed that. But is this something that the 17 Department's comments could be pared back to just address 18 those that are in the pipeline, actually literally in the 19 pipeline, actually have a permit? 20 MR. LIVERS: Mr. Chairman, if that's the position 21 the Board chooses to take on this issue, then, yes, you 22 could pare that back in the response to comments and deal only with those that are -- the technologies currently in 24 use or in the final air quality permit. Again, it's the 25 Department's position that the manner in which we apply

Page 45 BACT also extends to proposed facilities. 2 CHAIRMAN RUSSELL: Right. Well, I think you're 3 right, Tom. I think you're absolutely right, that you're going to apply BACT to any new facility. And I'm not 5 going to say the rest of what I was going to say. 6 think you're right, I think the Department applies BACT on new permits, that we should look at the Department's 8 responses to comments, pare them back to what we have acted upon today, those in the pipeline, those that exist 10 or that are permitted, and leave it at that. If, at some 11 point in the very near future, this board would like to 12 entertain rules on how BACT is administered via, you know, 13 a top-down process or some other process, that may be 14 something the Board would like to do. But it's probably 15 not right to move forward with that at this time. 16 MR. LIVERS: Mr. Chairman, my initial response is 17 that that certainly makes the notice internally 18 consistent. I think it may be problematic from our 19 perspective in that -- I guess what we're saying, we're 20 removing any reference, then, in this notice to say that 21 the Board -- or rather, the Department may not redefine 22 technology for proposed facilities. We're removing any

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reference to that, so it suggests that we have that

it could be somewhat problematic for us in our

ability, and that could be a potential litigation risk and

24

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Page 46
     application.
 2
              CHAIRMAN RUSSELL: What would you suggest that we
3
     do?
 4
              MR. LIVERS: Well, the sense I'm getting is that
5
     the Board has gone as far as it wants to in terms of the
6
     explicit language in the rule, and I understand that. I
7
     guess I'm -- I'm going to toss something out. I'm also
8
     going to look to staff to see if there are any additional
9
     suggestions. But it would seem to me that we should -- I
10
     think I would rather have the internal inconsistency in
11
     the rule and have the response to comments remain the way
12
     they are, because I think they pretty clearly state how we
13
     apply this analysis, and I think we'd want to keep that.
14
     And I guess I would perhaps ask for maybe some explicit
15
     direction from the Board that the intent with the rule
16
     language is to remain silent on this issue, but that the
17
     Department has the ability to continue to interpret and
18
     apply BACT in the manner that it's historically done and
19
     as we've outlined today.
20
         Let me just look real quickly to see if there are any
21
     other suggestions beyond that from staff.
22
              CHAIRMAN RUSSELL: Well, as you're doing that, I
23
     was just going to read your response to comment on
24
     page 48: "The owner or operator shall include in the
25
     application an analysis of potential mercury control
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Page 47 options, including, but not limited to, boiler technology, 2 mercury emission control technology, and any other mercury 3 control practices." MR. LIVERS: Mr. Chairman, you know, at the last 5 meeting, it looks like we opened a can of worms that's now 6 being misinterpreted, and that's been, really, the reason for all the language today. As I recall the context of 8 the discussion that led to including this language in the 9 first place, it was to give facilities a full spectrum of 10 options in how it addressed mercury emissions, that it 11 wasn't limited strictly to add-on control technologies. 12 The whole purpose of adding this boiler language in 13 the first place was so that facilities had the entire 14 range of tools available that might include boiler 15 technology. Unfortunately, that's now been taken out of 16 context and misinterpreted to have some risk of BACT 17 analysis, and it's prompted, you know, these amendments. 18 And ultimately, we've kind of led ourselves to a little 19 bit of a difficult position with respect to how far we 20 want to go on explicitly stating the range to which these 21 will be applied. 22 So I guess as you look through the response to 23 comments and read that reference to boiler technologies or 24 boiler technology and practices, remember the context of 25 the discussion at the last meeting.

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Page 48
 1
              MS. LACEY: This is Kim Lacey. What our language
     was, was to give these people a little bit of flexibility
 3
     so we weren't tying their hands down, and that's why we
     asked the Department to proceed in adding some of this
 5
     language, is to allow flexibility.
 6
              CHAIRMAN RUSSELL: But Kim, you were there with
 7
     me on Roundup.
 8
              MS. LACEY: No, I wasn't.
 9
              CHAIRMAN RUSSELL: Oh. I was there by myself on
10
     Roundup. And quite frankly, this was the biggest issue:
11
     Where do you start applying BACT? And it's still not
12
     clarified. This is -- if we don't clarify it either today
13
     or in a new rulemaking process very soon, this will be the
14
     next contested case, the next big contested case that the
15
     Board sees. Mark my words, it will be a big issue. We're
16
     not doing anything to clarify it.
17
              MS. SHROPSHIRE: Joe, this is Robin.
18
              CHAIRMAN RUSSELL: Go ahead, Robin.
19
              MS. SHROPSHIRE: I just worry -- I mean, I'm not
20
     sure I feel prepared to clarify that today. I mean, I
21
     don't know if that's -- Is that outside of this rule, or
22
     do you think that that's within the scope of this
23
     rulemaking?
24
              CHAIRMAN RUSSELL: If you read the next few
     sentences down, it says: The analysis of boiler
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Page 49 1 technology is intended by the Board to allow inclusion of specific boiler technology or boiler optimization 3 techniques that provide mercury control in the analysis or the specific configuration in use or proposed. In use or 5 proposed. 6 MS. SHROPSHIRE: Well... 7 CHAIRMAN RUSSELL: The boiler technology is not 8 intended -- And this is where the Department is hanging their hat, is to require redefinition of the emission 10 source or a change in boiler technology from the currently 11 installed or proposed boiler configuration. 12 should mean something. 13 MS. SHROPSHIRE: Right. 14 CHAIRMAN RUSSELL: It shouldn't mean a letter 15 floating around saying we're going to do this. It should 16 be an application. And anything prior to that should be 17 able to address the boiler technology. MS. SHROPSHIRE: Can we take out -- Can I -- I 18 19 mean, this is Robin again. Would it be appropriate to 20 take out "proposed"? 21 CHAIRMAN RUSSELL: No, "proposed" is fine here. 22 MR. LIVERS: Mr. Chairman, this is Tom. 23 could go through the response to comments and look at it 24 with an eye towards your concern, that "proposed" needs to have some hook on which to hang, and I think the spirit is

Page 50

- 1 proposed in an air quality permit application.
- 2 Something -- and get that concept in so that it's more
- 3 than just an idea on the back of a napkin. Would that
- 4 help?
- 5 CHAIRMAN RUSSELL: Tom, that's the concept of in
- 6 the pipeline, to me. Not pipe dream. Okay? There's a
- 7 big difference between pipeline and pipe dream. And quite
- 8 frankly, I think that should be addressed.
- 9 MR. LIVERS: Well, let me just ask, if we were to
- work with that direction in the response to comments,
- 11 would that address your specific concern about giving more
- definition to "proposed"?
- 13 CHAIRMAN RUSSELL: Well, I think what it does is
- 14 it clarifies what we've done so far. It still hasn't
- addressed those things that are proposed in 2012. How do
- 16 you apply -- how do you apply permitting and BACT to a
- proposed facility in 2012? And I think Bill's point was,
- that's up to the Department or the Department's discretion
- on how they apply BACT.
- And don't let me put too many words in your mouth,
- 21 Bill. But your point was, these things that exist
- 22 shouldn't have to change their boiler technology to comply
- 23 with AEL --
- MR. ROSSBACH: Right.
- 25 CHAIRMAN RUSSELL: -- or BACT.

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Page 51 1 MR. ROSSBACH: Right. 2 CHAIRMAN RUSSELL: But we still have what --3 Those proposed in 2012 that have not been considered 4 through an active application, what are we going to do 5 with them? 6 MR. ROSSBACH: At least at the present time, the 7 Board continues to operate the way they always have until 8 we tell them something different. 9 CHAIRMAN RUSSELL: Right. So what we've done is 10 we've clarified those that exist, and we need to, probably 11 based in another rule, address how BACT is going to be 12 applied. And we can do that, because that can happen or 13 not happen. But in another rule, we need to apply -- see 14 how BACT and permitting is going to apply to newly 15 proposed EGUs. 16 And then you need to change your language, Tom, to 17 make it consistent. 18 MR. LIVERS: Well, Mr. Chairman, I wonder if the 19 Department could at this time ask the Board for direction. 20 What I am hearing is that the Board is -- the Board has 21 put the language it wants in the rule, but it is allowing 22 the Department discretion in how it applies BACT to 23 proposed facilities. So if maybe we could get some 24 explicit direction from the Board that the Department may make that determination and continue to proceed as it has

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Page 52
    historically with respect to this analysis for new -- for
    proposed facilities and that we ensure that the language
3
     in the response to comments is consistent with that.
              CHAIRMAN RUSSELL: That's fine with me.
5
              MR. ROSSBACH: That seems to be consistent with
6
     what I'm hearing generally from the Board at this point,
     until we decide to take this whole area up later.
8
              MS. SHROPSHIRE: Yes.
                                     This is Robin. I agree.
9
              CHAIRMAN RUSSELL: You know, we're not voting on
10
     it, but I've heard from Bill and Robin. Don, how are you
11
     with that?
12
              MR. MARBLE: I agree. I think we need to take it
13
    up later. And my -- the rule says that when they come in
14
     and apply for the permit, then the Department goes through
15
     this process, they look at various boiler technologies and
16
     all that, but once they get their permit, and then if it
17
     doesn't work and they come in for an AEL, we're not going
18
     to tell them they've got to change boilers at that point.
19
     I hope -- That's what I'm understanding, but I'm not sure
20
     I clearly understand it.
21
              CHAIRMAN RUSSELL: Don, I think you hit it.
22
        Heidi.
23
              MS. KAISER: I'm with Don.
2.4
              CHAIRMAN RUSSELL: Gayle.
25
         (Static.)
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Page 53
 1
              CHAIRMAN RUSSELL: Go back to Gayle.
         Kim.
 3
              MS. LACEY: Yes.
              CHAIRMAN RUSSELL: Gayle.
 5
              MR. SKUNKCAP: I agree.
 6
              CHAIRMAN RUSSELL: All right, so we're all on
     board. Let's move forward then, because we're running out
     of time.
 8
 9
              MR. LIVERS: Okay, thank you, Mr. Chairman.
10
     appreciate that direction from the Board, and that's how
11
     we'll proceed, and we will ensure that the language and
12
     the response to comments is consistent with that
13
     direction.
14
              CHAIRMAN RUSSELL: All right. Thank you, Tom.
15
         Anyone else that -- we actually got those four -- we
16
     did those four places, we're done with that issue. Anyone
17
     else want to suggest a modification to the rule that we
18
     have been mailed?
19
              MR. ROSSBACH: This is Bill again. Could I --
    Not knowing whether anybody else has got their hands in
21
     the air, I don't want to be preempted, but I've got
22
     another question for Tom and Chuck. Is that appropriate?
23
              CHAIRMAN RUSSELL: Yeah, fine.
24
              MR. ROSSBACH: Okay. Last night, and actually
     after the last board meeting, I had some sort of
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Page 54 philosophical problem with a hard number like we did for 2018, for AELs for 2018. My issue there is that I am 3 concerned that when we start putting 1.2 or any other number in, that we are creating a target rather than a 5 ceiling. And so I discussed this several weeks ago with 6 Tom and then again yesterday. 7 I guess what I would like to see -- And I apologize to 8 Chuck. Chuck sent me some materials today. I guess my 9 concern is that I want to be sure that if there is a need 10 in 2018 to get an alternative emission limit, for whatever 11 reason, that the same process and standards apply to that 12 AEL as to the original AEL in 2010, 2011. That is, that 13 there is a set of standards of what is required and that 14 there be a schedule and a progress type of reporting and 15 sanctions provided as -- Honestly, Chuck, I'm sorry. Your 16 proposal in the drafting you sent me, how would we go 17 about doing that? Do you feel that that is covered in the 18 rule that was sent out that we have now before us, or is 19 there additional language that you suggested to me in this 20 e-mail you sent me yesterday that would do that? I 21 apologize, I'm just trying to look at these different 22 rules and see where these things are. 23 That's my concern. I want to have -- whether we put 24 hard numbers in for 2018 or not, I don't want to just make 2018 an indefinite. They get an AEL in 2018 and then what

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Page 55
     happens? Do they get that AEL for 10 years until the next
2
     BACT comes in, what happens? And can we draft the
3
     language of this rule, or does this rule as it's currently
     stated require a process then like we have for 2014?
5
              MR. HOMER: Mr. Chairman, Mr. Rossbach, if you'll
6
     look on page 3 of the notice, in section (3), it describes
     in some detail the information that has to be submitted as
8
     part of the application for an AEL.
9
              MR. ROSSBACH: Right.
10
              MR. HOMER: On page 4, in the newly renumbered
11
     section (5), it describes the process that the Department
12
     must go through in establishing the AEL. If we move on to
13
     section (7), where we're talking about the application
14
     that has to be submitted for the 2018 standard in 2014,
15
     right near the bottom of page 4, it reiterates that the
16
     information that must be submitted is the same that is
17
     required in (3)(b)(i) through (iv).
18
         In the section newly renumbered (8), about the middle
19
     of page 5, it refers to -- that the revised alternative
20
     mercury emission limit, again, that's effective in 2018
21
    must meet the requirements of (4), referring back to --
22
     and again, that will have to be renumbered to (5) now. So
23
     that's where it requires the same information submittal
24
     requirements and the same diligence from the Department in
25
     establishing the revised AEL.
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Page 56
         If we go to section (9), about five lines up from the
1
2
     bottom of page 5, it there refers to, for the 10-year
3
     renewal, that the information required is the same as in
     (3)(b)(i) through (iv). At the top of page 6, it again
5
     restates that the requirement there, that ultimate limits
6
     must meet the requirements of (4).
7
         So that was what we believed was sufficient to require
8
     those next two limits, the 10-year renewal and the 2018
     limit, to use the same information submittal requirements
10
     and the same processes for establishing the AEL.
11
              MR. ROSSBACH: And so the requirement for
12
     reasonable effort to be incorporated into both of those as
13
     well because that's in section (4)?
14
              MR. HOMER: Excuse me. Yes, that's correct.
15
              MR. ROSSBACH: Is that correct? I'm sorry.
16
              MR. HOMER: Mr. Chairman, Mr. Rossbach, yes,
17
     that's correct.
18
              MR. ROSSBACH: So the reasonable progress
19
     requirements of (4), the ability for the Department to
20
     consider lack of reasonable progress a violation of the
21
     permit, would still be applicable to any AEL that is
22
     imposed in 2018; is that correct?
23
              MR. HOMER: Mr. Chairman, Mr. Rossbach, yes, that
24
     is correct.
25
              MR. ROSSBACH: Okay. That answers my question.
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Page 57
1
              CHAIRMAN RUSSELL: So, Bill, you don't want to
     take those AEL ceilings out now?
3
              MR. ROSSBACH: I'm just very uncomfortable with
     the AELs as they look like a target rather than the
5
     ceiling. But with the imposition of section (4) or newly
6
     renumbered (5), reasonable progress requirements, I
     guess -- I guess I can live with it. I just am -- I don't
8
     like the way the numbers work out.
         And this is not intended to target Great Northern, but
10
     I don't -- I'm uncomfortable with the way we apply the
11
     multiplier to lignite to come up with that 2.84.
12
     really troubled by giving 2.84 a ceiling on lignite for
13
     2018. I just am much more optimistic that we're going to
14
     get there. And we have the alternative limit or
15
     requirement in, we're going to have -- we're going to give
16
     them the soft landing that they need, but yet, still not
17
     give them -- That's just my philosophical problem with it.
18
     But if everybody else is comfortable with leaving that in
19
     as a ceiling, I'm not going to...
20
              CHAIRMAN RUSSELL: Bill -- Robin.
21
             MS. SHROPSHIRE: I'm not -- I mean, I'd like to
22
     comment on that, too, but I don't know.
23
              CHAIRMAN RUSSELL: Let me make a suggestion which
24
     could cause this cascading effect. By 2018, you would
     expect that lignite could be burned to a fairly high level
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Page 58
     of mercury control. Well, we would expect that.
    you were to take out -- Let's leave 1.2, because it's -- I
3
    mean, you just can't, it's the ceiling, you can't exceed
     it. But what if you were to take in (a), 2.8 pounds of
5
     mercury per trillion Btu, calculated on a 12-month average
6
     for a mercury-emitting generating unit that combusts
     lignite and in operation prior to January 1, 2018. And on
     the other one, you take out "other" in (b), and it just
     says "for all mercury-emitting generating units." So if
10
     it's existing, give it that, but if it wants to come in
11
     after that, why should we be continuing to give credit
12
     after 2018?
13
        Follow that?
14
              MR. ROSSBACH: Yeah.
15
              CHAIRMAN RUSSELL: I mean, that's pretty easy to
16
     change and say lignite after 2018 has the same ceiling as
17
     subbituminous.
18
             MS. SHROPSHIRE: The .9 and the 1.2?
19
              CHAIRMAN RUSSELL: Well, .9 is the permit limit
20
     and 1.2 is the soft -- to the soft landing.
21
             MS. SHROPSHIRE: And I guess my -- Along the same
22
     lines, my concern is that then the target becomes the soft
23
     landing rather than the limit.
24
              CHAIRMAN RUSSELL: Is that a bad thing? And it
     is, and I think Bill was just described, by Chuck, a
```

Page 59 process that says, you know, it's .9 and we're going to expect you to do as well as you can. 3 MR. LIVERS: Mr. Chairman, this is Tom. 4 weigh in reiterating that point you just made. And I 5 think we tried to convey this at the last meeting, and I 6 think the subsequent language that we added after the last meeting in terms of giving a lot more definition to that 8 AEL analysis, what's required, and what criteria the 9 Department would use, I think those are strong 10 improvements to this rule. And as I think Chuck just 11 pointed out a few minutes ago, they will apply both 12 initially and then subsequently. 13 We've tried to make it clear that in no way are the 14 ceilings targets, they are just that, they're ceilings. 15 We proposed them to give some sense of an upper bracket on 16 these AELs so that there was some understanding that an 17 alternate emission limit was not limitless, that it had to 18 be set within certain brackets and that there's a fairly 19 rigorous test to get an AEL. Just because someone applies 20 for an AEL does not mean they're going to get the upper 21 limit. And I think that's understood. I respect and I 22 understand the concerns of the board members who feel that 23 those ceilings might, de facto, become targets, but it's 24 our position in the Department that they're not targets, 25 they're ceilings; there is a rigorous analysis that goes

Page 60 into that, and they are only intended to put an upper limit on. CHAIRMAN RUSSELL: Thanks, Tom. Any other comment by the Board? 5 MR. MARBLE: Well, I have a question. 6 Don. CHAIRMAN RUSSELL: Don. 8 MR. MARBLE: It seems to me like, for example, the improvements we've seen in mercury control over the 10 last year even have been pretty profound for the 11 non-lignite burning coal plants, and it's hard for me to 12 believe that -- Can you hear me okay? 13 MR. LIVERS: Yes. 14 MR. MARBLE: It's hard for me to believe there 15 aren't going to be like improvements over the years up to 16 2018. I mean, who knows what will be taking much more 17 mercury out? I think that will happen. But this rule 18 we're making, like what's going to happen in 2018, for 19 example, these rules can be amended, can't they? I mean, 20 as the technology improves, we should be able to change 21 the rule, it seems to me, to reflect these improvements. 22 Is that possible, or can't we do that? MR. LIVERS: Mr. Chairman, Mr. Marble, this is 2.4 I think you've nailed it. You know, one of the things we're trying to accomplish at this point in time is

Page 61 a rule that's aggressive but achievable. We recognize the challenges that are faced with uncertainty. We believe 3 the technology is going to continue to ratchet down, and that's why we've built in processes to accomplish that 5 over time. But certainly, this board, subsequent boards 6 can come back in the future, and if technology has moved faster, further than we thought or, for whatever reason, 8 not at the pace we thought, the limits and the AEL 9 ceilings can always be amended. 10 MR. MARBLE: I have another comment. This is 11 about (3) on page 3, the process where you go through for 12 your AEL and then you get into this control strategy and 13 process. I'm not very satisfied with the way that -- down 14 towards the bottom of page 3. I just feel like it needs 15 to be more concrete, more deadlines set as to when they 16 come in, they say, well, we're going to try this now for a 17 while and see if that works. If that works, fine; if it 18 doesn't, then they come back. I'd like to see more detail 19 in there. But at the same time, I think it's -- We're 20 talking about what's going to happen in 2011, so I think 21 we've got plenty of time to fine-tune that, and I'm going 22 to vote for it the way it is. But I want to make clear 23 that I think it needs to be improved. But we'll have 24 time, I guess. 2011 is quite a ways off. 25 CHAIRMAN RUSSELL: Any further comments?

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Page 62
1
              MS. SHROPSHIRE: Well, I guess just to continue
     on with that -- This is Robin. All along, I feel like the
3
     Board has agreed that we want to see a rule that allows
 4
     for economic development and protects public health. And
5
     from, you know, hearing industry's comments and reading
6
     the comments, I think, you know, one of the biggest
     issues, at least in terms of economic development, is the
     ability to get financing. And their main concerns, again,
8
     I think was the 298 cap and also the ability to get a soft
10
     landing.
11
         And I quess something that sort of adds confusion to
12
     this, maybe not so much for me because I feel pretty
13
     strongly about this lignite issue, but is that in light of
14
     the Roundup announcement, you know, about the intention to
15
     build an IGCC plant, that shows me -- I mean, it gives me
16
     confidence for a couple things. One, we've dropped --
17
     basically, that frees up around 60 pounds of mercury in
18
     terms of the cap, and the proposed plants that are on the
19
     table, there isn't that risk that existed before.
20
         The other thing is that to me, it shows that companies
21
     can get financing to build plants that emit very, very low
22
     levels of mercury. And I think that's -- I guess just in
23
     light of a -- Well, I mean, with regards to that in public
24
     health, the whole concept, in my mind, of cap-and-trade is
     that it was designed to decrease globally transported air
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Page 63 pollution, but it wasn't designed for hazardous pollutants like mercury. And all along, you know, the argument has 3 been that we can treat mercury as a globally transported pollutant, therefore, cap-and-trade is okay. And I guess 5 I -- you know, just like mercury technology is improving, it seems like on a daily basis, we're getting more and more evidence that mercury is locally deposited. And we 8 heard both industry and non-industry folks say that if, in fact, mercury is locally deposited, that cap-and-trade 10 isn't really a great idea. So, I mean, I think that 11 really disturbs me, is that we're saying that we think 12 mercury is locally deposited, but we're including 13 cap-and-trade in this rule. 14 I think -- And, you know, I've gone back and forth and 15 back and forth on this, but I think the cap-and-trade 16 portion of this rule isn't going to go away. I think 17 there's problem with it, not only because mercury is a 18 hazardous pollutant, but it is locally deposited. But the 19 other real problem is that we can't measure it very well. 20 And so that is a big concern for me. But I think if we 21 could -- the biggest problem I have right now are the 22 lignite numbers; is that we're giving lignite such -- I 23 mean, we're almost saying that they can emit twice as much 24 if they burn lignite, and we're also saying that in terms of the cap-and-trade portion of this, that if you're going

Page 64 to burn lignite and we're above the cap, you don't have to buy it until 1.5. And so I'm still -- I'm very concerned 3 about that. And I think if you have strict limits on mercury emissions, that the cap-and-trade part is, you 5 know, not as troublesome. But -- and I guess also, my 6 belief is that CAMR is going to go away anyway. So I guess for me to really support this rule, I would like to see the lignite numbers the same as every other 8 EGU. And if you look at just Lewis and Clark, for 10 example, and the mercury content in that coal is a little 11 over 6 pounds per Btu. 12 RECORDING: Your conference call will end in 13 10 minutes. To extend conference duration by 15 minutes, 14 press star-98. 15 CHAIRMAN RUSSELL: Robin. 16 MS. SHROPSHIRE: Well, I guess --17 RECORDING: Your meeting duration has been 18 extended. 19 MS. SHROPSHIRE: -- industry and, you know, 20 STAPPA/ALAPCO and also other places in the record, I 21 truly, truly believe that lignite can achieve the same 22 numbers as non-lignite. And I would propose -- I'd like to make a motion that lignite numbers and the 24 cap-and-trade portion of this rule be identical for all

types of coal in Montana.

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Page 65
              CHAIRMAN RUSSELL: Even for the Lewis and Clark
     plant?
 3
              MS. SHROPSHIRE: No, I'm sorry. For proposed
     facilities, thank you. For new facilities, non-existing
 5
     facilities.
 6
              CHAIRMAN RUSSELL: Do I have a second?
     nothing else, for discussion.
 8
              MR. MARBLE: I'm not sure I understand the
     motion. Could you repeat it again, Robin?
10
              MS. SHROPSHIRE: Yes. My motion is that for new
11
     facilities, that the lignite -- that all facilities be
12
     treated equally in Montana and that the limits be .9 and
13
     1.2 for new facilities.
14
              CHAIRMAN RUSSELL: Is there a second?
15
              MR. MARBLE: So what part of the rule would that
16
     change?
17
              CHAIRMAN RUSSELL: Well, it starts in
18
     section (8), new section (8), where I just mentioned that
19
     you would have to put it in operation prior to
20
     October 1st, 2006. You take (b), you take "other" out, so
21
     it would be all mercury emission limits. You go back to
22
     page 4, and you would -- in essence, you'd take out, leave
     (a) in, you'd take out (b) on section (6), and you'd -- in
24
     part (d), you'd modify -- And you have to realize, Robin
     and I haven't talked about this, but I've been thinking
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Page 66 about the same thing. In part (d), you'd modify it and take out the last statement "that do not combust lignite." 3 It's all mercury-emitting generating units. 4 MS. SHROPSHIRE: And I mean, I guess my fear is 5 that we're giving an incentive to a form of coal that is a 6 lower Btu value, we're allowing them to emit higher levels of mercury, and my fear is that we're not going to 8 incentivize new IGCC plants. I mean, I think if we treat everything equal, we're going see better technology 10 proposed. 11 CHAIRMAN RUSSELL: Okay. Is there a second? 12 MR. SKUNKCAP: I'll second it, Mr. Chairman. 13 CHAIRMAN RUSSELL: All right, it's been seconded 14 by Gayle. Any further discussion? 15 MS. LACEY: This is Kim Lacey. How would this 16 affect the Rocky Mountain power station and the agreement? 17 CHAIRMAN RUSSELL: It has a permit, right? 18 MR. LIVERS: That's not a lignite plant, 19 Mr. Chairman, so that wouldn't be affected by this 20 specific action. That specific facility would not be. 21 MS. SHROPSHIRE: I'll just add one last thing. 22 My other fear is that the proposed lignite numbers, I 23 feel, are arbitrary to some extent. I'm having trouble 24 coming up with the same numbers based on evidence in the 25 record.

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Page 67
 1
              CHAIRMAN RUSSELL: All right. It's been moved
     and seconded. Any further discussion?
 3
              MR. LIVERS: Mr. Chairman, this is Tom.
 4
     respect to the numbers, you know, we've relied on some of
 5
     the analysis from EPA with a multiplier for lignite that
 6
     recognizes that it is -- it contains more mercury than
     subbituminous and also has more difficulty in cleaning
 8
     than subbituminous, and they've applied a multiplier that
     we have implemented in various places in the rule.
10
              CHAIRMAN RUSSELL: And I understand that.
11
     also have a newly proposed IGCC concept out there that
12
     would probably do quite well by mercury.
13
              MR. MARBLE: Well, the Great Northern, that's not
14
     permitted, is it?
15
              CHAIRMAN RUSSELL: No.
16
         All right, we need to take public comment on this,
17
     and, then, Board, if you want your last shots at it before
18
     we take action, this is probably the last thing we'll be
19
     able to handle.
20
         So anyone out there that wants to speak to this?
21
              MR. LIVERS: Anyone that wants to speak
22
     specifically to the motion with respect to lignite?
23
         We have someone coming, Mr. Chairman.
24
              CHAIRMAN RUSSELL: All right.
25
              MR. BERRY: Surprise, surprise. Leo Berry, from
```

Page 68 Great Northern Power. Mr. Chairman, just a couple of 2 comments. 3 One is, we all know that in order to put lignite on 4 parity with subbituminous, there has to be a distinction. 5 There are some other factors I think you need to consider 6 here, and that is, 65, 70 percent of Montana's coal is lignite. And it can't be transported; it has to be utilized here, for reasons that are of a technical nature. And the other thing is that I think you need think 10 about it before you start to disadvantage lignite and 11 basically advantage subbituminous coal, which is what this 12 would do, because it's easier to remove the mercury from 13 subbituminous than it is for mercury (sic). So what you 14 do is you push people toward burning subbituminous, which 15 you think might be a good idea. But if you're really 16 concerned about local depositions of mercury, what you've 17 done is start to push power development in a very limited 18 geographical area in Montana, I think which exacerbates 19 another concern that you might have. Now, people might 20 disagree on the issue of local depositions, but if you're 21 convinced that that is the issue, you might want to think 22 about that before you do that. In addition, you know, treating lignite in an equal 24 manner with subbituminous may very well place the Nelson Creek project in a position that it can't be built.

Page 69

- 1 Now, people are talking about we think technology is going
- to be able to do that. And everybody thinks technology
- 3 will do that. But getting people to give you quarantees
- 4 or the money to do it based on that assumption is a little
- 5 different than talking about it in the abstract.
- 6 You must also remember that when Great Northern comes
- 7 in for their permit application, they're going to go
- 8 through a BACT review in their initial application. Then
- 9 in 2009, they've got to make another submittal to the
- Department if they get their permit before that, and
- they've got to go through analysis we've just been talking
- about. And when they get to 2018, they've got to go
- through another BACT analysis. So whatever the technology
- dictates at that point that is economically feasible to
- install, that's what is going to have to be done.
- So there is going to be a progress of reducing,
- because I don't think -- The concern that a plant like the
- 18 Nelson Creek plant will sit back and doing nothing and
- 19 just use that as a target is not the way the rule, in
- application, is going to apply. So you're going to have
- those periodic reviews, and every 10 years after that,
- 22 you're going to go through another review. And so as
- 23 technology does improve, hopefully it will meet those
- 24 kinds of goals.
- 25 But to base a rule on the assumption that it's going

Page 70 to happen, I think, is very detrimental potentially to the 2 Nelson Creek project. 3 CHAIRMAN RUSSELL: All right, thanks. We are going to run out of time in a few minutes. 5 Tom, is there any way we can get a little extra time? 6 MR. LIVERS: Mr. Chairman, I have extended it by 7 15 minutes, so we'll have until 2:15. We may be given 8 that option again, I'm not sure. And so we have about 15 minutes left currently. It may be possible to extend, 10 I'm not sure, so we'll have that. We'll also want to make 11 sure that we allow for general public comment on -- not 12 specific to any of these motions, but on any provisions 13 that are relatively new to the rule that were not included 14 in the initial public comment period. 15 CHAIRMAN RUSSELL: Thanks, Tom. 16 MS. SHROPSHIRE: This is Robin. I just want to 17 comment quickly that I think that there are good soft 18 landings in place for lignite, and I wouldn't have made 19 this motion if I thought it was going to hurt 20 Great Northern, and I still think it's a reasonable 21 motion. 22 MR. LIVERS: May I ask for a clarification on the 23 motion? I think in the discussion, there was talk of 24 making the limit the same as subbituminous, so .9, and that was not included in the motion. I don't know if that

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Page 71
     was intended or not.
              CHAIRMAN RUSSELL: It was.
 3
              MS. LACEY: It was; is that what you said, Joe?
              CHAIRMAN RUSSELL: Yes. It would have to be.
 5
              MR. LIVERS: And with respect to the issue of the
 6
     allocation, is that of interest, as well?
 7
              CHAIRMAN RUSSELL: Well, I think if the limits
 8
     are -- if the permit limits are set, then it's going to
     have to --
10
              MS. SHROPSHIRE: My thought was that the
11
     allocations would be -- that everything would be treated
12
     equally.
13
              MR. LIVERS: Okay. Mr. Chairman, Ms. Shropshire,
14
     I believe that we could act with that direction, then, and
15
     make any PURPA changes were the motion to pass.
16
              MR. ROSSBACH: I have a comment.
17
              CHAIRMAN RUSSELL: Bill.
18
              MR. ROSSBACH: You know, this is with all due
19
     respect to Robin, and I appreciate it. My concern about
20
     lignite is that I do not feel that we have a record before
21
     us of available technology that has been in any kind of
22
     long-term basis to say that lignite can reach the same
     levels as the subbituminous. I believe that we will have
24
     the opportunity, if, in fact, the technology does improve
     as we hope it will, to change the limits over time. I am
```

Page 72 uncomfortable -- that's why I stated I had a great deal of 2 discomfort about the limits that we were setting for the 3 AELs, just because that multiplier puts that 2.8 number on lignite. But with the understanding that we're talking 5 about process, and particularly about a BACT process at 6 different stages, I'm going to vote against this, because I don't think we have a record to support it yet. 8 just -- I've looked at all of the studies that we have of record, and I don't think we have a scientific basis for 10 today saying that we can impose the same limits on 11 lignite. 12 CHAIRMAN RUSSELL: Even though there are studies 13 in North Dakota that say that they can get 95 percent 14 control? 15 MR. ROSSBACH: On a two-day run. 16 MS. KAISER: Studies. I'm not sure they're 17 proven. 18 MR. ROSSBACH: I'm not sure, Joe. That's my 19 problem. I look at those things, and none of them --20 They're all tests. They're just, they're all tests, and I 21 understand -- and not with, you know, starting from 22 scratch trying to burn it for a year. 23 MS. SHROPSHIRE: This is Robin. I appreciate 24 that, Bill. And I guess my feeling is that there's lots 25 of data in the record that show that it's achievable.

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     I guess my other thought is that I -- in weighing public
    health versus delaying a project -- I mean, I truly think
     that it's achievable, but I'm going to have to go with the
 3
     public health.
 5
              MR. MARBLE: Well, let's vote.
 6
              CHAIRMAN RUSSELL: Any further comments?
         (No response.)
 8
              CHAIRMAN RUSSELL: All right, roll call vote.
              MR. LIVERS: And I believe the motion is clear.
10
        Heidi.
11
              MS. KAISER: I'm opposed.
12
              MR. LIVERS: Kim.
13
              MS. LACEY: No.
14
              MR. LIVERS: Don.
15
             MR. MARBLE: No.
16
              MR. LIVERS: Bill.
17
              MR. ROSSBACH: No.
18
              MR. LIVERS: Robin.
19
         (Static.)
20
              MR. LIVERS: I'm sorry. Robin.
21
              MS. SHROPSHIRE: Yes.
22
              MR. LIVERS: Gayle.
23
              MR. SKUNKCAP: Yes.
24
              MR. LIVERS: Joe.
25
              CHAIRMAN RUSSELL: Aye.
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        Motion fails.
              MR. LIVERS: Motion fails 4-3.
3
              CHAIRMAN RUSSELL: Let's keep moving, then.
             MR. LIVERS: Are there any other motions by the
5
     Board?
6
         (No response.)
7
              CHAIRMAN RUSSELL: I'm guessing from the chatter
8
     that's probably all the substantive stuff. Tom, let's get
     to some public comments.
10
              MR. LIVERS: Okay, Mr. Chairman.
11
         Let's open it up to public comment. Again, it will
12
     have to be limited in time and limited in scope to those
13
     items that have essentially surfaced since the public
14
     comment period. And I guess, just for logistics, I would
     start here in Helena to see if anyone has comment.
16
         We have someone coming, Mr. Chairman.
17
              MR. LAMBRECHT: Thank you, Mr. Chairman. My name
18
     is Mark Lambrecht. I'm the regulatory affairs manager for
19
     PPL Montana. I'm also speaking today on behalf of the
20
     other Colstrip owners.
21
         First of all, Board Member Shropshire, we've had some
22
     discussions, and I just wanted to get back to your --
              RECORDING: Your conference call will end in
24
     10 minutes. To extend conference duration by 15 minutes,
    press star-98.
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Page 75
         Your meeting duration has been extended.
              MR. MARBLE: I'm here.
 3
              MS. LACEY: I'm here.
              MR. LIVERS: I'll do a real quick roll call, but
 5
     I've just extended it. I believe we've got until 2:30 if
 6
     we need it. A real quick roll call for making sure we've
     got everybody. Heidi.
 8
              MS. KAISER: Yes.
 9
              MR. LIVERS: Kim.
10
              MS. LACEY: Yes.
11
              MR. LIVERS: Don.
12
              MR. MARBLE: Yes.
13
              MR. LIVERS: Bill.
14
              MR. ROSSBACH: Yes.
15
             MR. LIVERS: Robin.
16
              MS. SHROPSHIRE: Yes.
17
              MR. LIVERS: Gayle.
18
              MR. SKUNKCAP: Yes.
19
              MR. LIVERS: Joe.
20
              CHAIRMAN RUSSELL: Maybe.
21
              MR. LIVERS: Great, thank you.
22
              MR. LAMBRECHT: Again, I'm Mark Lambrecht, with
    PPL Montana.
24
         Board Member Shropshire, I just wanted to get back to
     your comment about the Steubenville study and local
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Page 76 deposition. We've had numerous discussions about this and comment over the last year about this, but I did want to 3 mention again, as we've mentioned to you before, the Steubenville study did actually back up the results of the 5 EPRI and EPA studies, as well as the one conducted by 6 Environ, that demonstrated modeling of mercury deposition does provide some local deposition in Ohio and some of 8 those northeastern states, but it does not have the same results for Montana. And we did go over those reasons for 10 that. There's differences in the types of mercury 11 emitted, there's differences in topography, precipitation 12 patterns, and things of that nature. So I just wanted to 13 make that point. 14 Again, I would rather see us compare apples to apples. 15 We have made the offer to start the protocol for a study 16 that would be similar to a Steubenville study so that we 17 could compare monitoring to monitoring rather than 18 modeling to monitoring. We'd like to see that done in 19 Montana so we really know what we have; and then if there 20 is local deposition, then we could properly deal with it 21 at that time. But as I said, the modeling doesn't show 22 that we do have the local deposition in Montana. rule should proceed with that understanding. That being 24 said, we still are committed to addressing this important issue at both the Colstrip plant and the Corette plant in

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- 1 Billings.
- The first issue that I wanted to take up regarding
- 3 changes that have happened since the earlier version of
- 4 the rule is in relation to the allowances. The current
- 5 version of the rule changed the allowance formula. The
- 6 previous version allowed existing sources to sell
- 7 allowances to help defray some substantial costs of
- 8 control strategy. This version requires the plants to
- 9 purchase a greater percentage of the allowances and invest
- that and also make a similar investment in their control
- 11 strategy. And I believe this provision is a requirement
- that does nothing to advance protection of public health,
- but only serves as a punitive measure.
- 14 The second point is in regards to BACT review. We've
- looked at this, and requiring BACT review every 10 years
- into perpetuity, at some point, you reach a point of
- diminishing returns. We believe that if you meet the
- 18 0.9 pounds per trillion Btu standard, that should end any
- 19 review of -- any further review of technology. To require
- 20 additional negligible gains after compliance with the rule
- is beyond the scope of what we're dealing with here.
- I also wanted to talk about the economic impact
- 23 statement, which we hadn't commented on before. It's
- 24 clear that the EIS was based on an earlier version of the
- 25 rule than what we're dealing with today. And the earlier

Page 78 rule, as I mentioned before, provided a greater percentage of allowances, and it even specifically mentions it in the EIS, that sources would be able sell allowances to 3 generate revenue to offset the costs of control. 5 this is no longer the case with this version of the rule. 6 Also, the EIS claims that mercury emissions from 7 Montana EGUs have an adverse environmental impact on 8 Montana. That's a pretty strong statement that I take issue with. It ignores the mercury modeling results that 10 have been conducted by Environ on our behalf and also the 11 EPA and EPRI. It also bases its argument on the fish 12 samples that we've talked about in some of these matters 13 before. Fish, Wildlife & Parks' own study admitted that 14 only two water bodies in Montana do not -- have do-not-eat 15 orders, and that's Silver Creek due to mining history and 16 Big Spring Creek due to issues with PCBs, neither of which 17 involved mercury from Montana power plants. Incidentally, 18 as I've mentioned before, Castle Rock Lake, which is in 19 Colstrip, the results demonstrated to be half of what was 20 expected by the people doing the study for Fish, Wildlife 21 & Parks. 22 I think it also -- the EIS ignored or misinterpreted 23 some of the benefits of full participation in the 24 cap-and-trade program. The EIS analysis admitted that denying full cap-and-trade participation would lead to

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     substantial net cost increases for electrical generating
     units. I would like to know why this BACT was ignored in
     rulemaking. And it also had unsubstantiated comments
3
     about the effect of this rule on ratepayer costs.
         Those conclude my comments. Thank you very much.
              CHAIRMAN RUSSELL: Thanks, Mark.
         Anyone else want to comment?
              MR. LIVERS: Anybody else in Helena here?
         We have somebody coming to the podium.
10
              MR. KELSEY: Yes. For the record, my name is
11
     Dave Kelsey. I'm here with Southern Montana Electric G&T.
12
         As most of you on the board know, we made some calls
13
     and comments ahead of time here with regard to some things
14
     that we have reservations about, and I want to thank the
15
    members of the Board that got back to us and were open to
16
    visiting about this. This issue is big for us and it
17
     really has some economic impact to it, and we appreciate
18
     you taking our comments about that. We think, you know,
19
    hopefully with these insertions today, that we can
20
     minimize those effects.
21
         Thank you.
22
              CHAIRMAN RUSSELL: Thanks, Dave.
        Any further comments?
24
              MR. LIVERS: Anyone else here in Helena who would
     like to make a comment on the rule in general at this
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    point?
         (No response.)
 3
              MR. LIVERS: There appears to be nobody else in
    Helena, Mr. Chairman. I know we have a few other people
     participating around the state, maybe around the country.
5
6
              CHAIRMAN RUSSELL: Anyone want to comment?
         (No response.)
              MR. LIVERS: Okay.
9
              CHAIRMAN RUSSELL: All right. Well, I guess
10
    we've waited long enough. We've amended the rule, and I'm
11
     trying to recall who made the initial motion. Heidi did
12
     the second and --
13
              MR. LIVERS: We're checking on that right now,
14
    Mr. Chairman. I want to say Heidi made the motion and Kim
15
     seconded it.
16
              CHAIRMAN RUSSELL: I know Heidi was in there.
17
             MS. KAISER: I did the original. Yeah.
18
              CHAIRMAN RUSSELL: With that -- And was Kim the
19
     second?
20
             MS. LACEY: Yes.
21
             MR. LIVERS: Yes.
22
              CHAIRMAN RUSSELL: So, Heidi, do you accept
     the -- would you amend your motion to include the
24
     amendments that were voted upon?
25
              MR. LIVERS: Mr. Chairman.
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 1
              CHAIRMAN RUSSELL: Yes.
 2
              MR. LIVERS: And one thing we'll need to deal
 3
     with before we proceed with the vote, we will --
     Because -- And actually, I think you are correct in moving
 5
     forward with whether the amendments are accepted. If they
 6
     are, we would ask that the language reflect that it's
     contingent on the Department having the opportunity, then,
 8
     to make the changes as a result of this and then
     presenting the final complete notice package on Monday.
10
              CHAIRMAN RUSSELL: Correct. But we will not
11
     re-vote on it unless --
12
              MR. LIVERS: Correct.
13
              CHAIRMAN RUSSELL: -- unless there is something
14
     that doesn't appear to be amended properly.
15
              MS. KAISER: So we actually have a call on
16
     Monday?
17
              CHAIRMAN RUSSELL: Yes, which we should try to
18
     nail down before we get off the line.
19
         So, Heidi, are you okay with the amendment?
20
              MS. KAISER: Yes, the one amendment that -- I
21
     guess there were two amendments to change language in four
22
     different places.
23
              CHAIRMAN RUSSELL: Correct.
24
              MS. KAISER: Yes, I'm fine with that amendment.
25
              MR. LIVERS: And the Department's minor
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     housekeeping amendment, as well.
              MS. KAISER: That's right.
 3
              MR. LIVERS: Kim, you're okay, as second?
              MS. LACEY: Yes, I am.
 5
              CHAIRMAN RUSSELL: Any further discussion?
 6
         (No response.)
 7
              CHAIRMAN RUSSELL: Hearing none, all those in
 8
     favor signify through roll call.
              MR. LIVERS: Okay, I'll read off the roll call.
 9
10
     Heidi.
11
              MS. KAISER: Yes.
12
              MR. LIVERS: Kim.
13
              MS. LACEY: Yes.
14
              MR. LIVERS: Don.
15
              MR. MARBLE: Yes.
16
              MR. LIVERS: Bill.
17
              MR. ROSSBACH: Yes.
18
              MR. LIVERS: Robin.
19
              MS. SHROPSHIRE: Opposed.
20
              MR. LIVERS: Gayle.
21
              MR. SKUNKCAP: Opposed.
22
              MR. LIVERS: Joe.
23
              CHAIRMAN RUSSELL: Aye.
24
              MR. LIVERS: All right, the motion passes 5 to 2.
25
              CHAIRMAN RUSSELL: All right, thank you.
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Page 83 Two things we need to do. Based on the fact that we are in session, is there anyone who would like to address 3 the Board on any matter that pertains to the business of the Board at this time? And then everyone else on the 5 board should get their calendars ready for trying to 6 figure out a time we can talk on Monday. 7 Is there anyone who like to address the Board on 8 general matters? 9 MR. LIVERS: Doesn't appear to be anyone here. 10 CHAIRMAN RUSSELL: Bill. 11 MR. ROSSBACH: I would like to follow up. And I 12 very much appreciate Robin's -- I, too, have a great 13 concern about the differential with lignite. I think 14 anybody who has talked to me about that knows that. I 15 guess what I would like to do is put somewhere on our 16 calendars for the future some serious long-term research 17 into -- you know, maybe target it 18 months from now, an 18 update by the Department on where lignite research is. 19 Because I don't want to let this thing go thinking that 20 we're done with lignites, thinking we're done with 21 mercury. And I don't know how to go about doing that, and 22 maybe it's not appropriate now, but I want to say that during my tenure on this board -- and who knows how long 24 that would be -- I really fully expect that we get a report back or we do some investigation further and

Page 84 consider further amendments. MR. LIVERS: Mr. Chairman, Mr. Rossbach, this is I've made that note, and at a minimum, we'll have 3 Tom. that as a flag for future -- a future board item. We'll 5 take that comment in the spirit and toss it around and 6 come back in a couple of meetings maybe with some recommendations on how we might best meet what you're 8 looking for there. 9 MR. ROSSBACH: Thank you. 10 MS. SHROPSHIRE: Thanks, Bill, I appreciate that. 11 CHAIRMAN RUSSELL: Well, good. No one said 12 anything about putting, codifying how BACT is applied, 13 but --14 MR. ROSSBACH: We'll do that, too. I'll 15 appreciate -- I'll ask Tom have that as part of the 16 agenda, too. 17 MR. LIVERS: Done. 18 CHAIRMAN RUSSELL: Monday, when would it be --19 Let's first throw something out that makes some sense. 20 How about noon? 21 MS. SHROPSHIRE: This is Robin. Noon works for 22 me as long as it's short. 23 CHAIRMAN RUSSELL: Shouldn't take long. 24 MR. SKUNKCAP: Mr. Chairman, this is Gayle. I'm going to be unable to make it on Monday.

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Page 85
1
              CHAIRMAN RUSSELL: We just need a quorum, Gayle,
     if that's all right with you.
3
              MR. SKUNKCAP: I quess it's got to be. I've
     already made arrangements for Phoenix and I'll be in the
5
    air.
6
              MR. LIVERS: Although if it's possible to find a
7
     time where you would be able to patch in, that's another
8
     option, too.
              MS. LACEY: Is there another time than noon?
9
10
              CHAIRMAN RUSSELL: Are you going through
11
    Minneapolis?
12
              MR. SKUNKCAP: Denver.
13
              MR. MARBLE: What are we going to do, again, on
14
    Monday?
15
              CHAIRMAN RUSSELL: We're just going to adopt the
16
    Department's responses to comments, the 521 and 311
17
    analysis.
18
              MR. MARBLE: So, I mean, there's nothing really
19
    very controversial?
20
              CHAIRMAN RUSSELL: Shouldn't be.
21
              MR. LIVERS: It should be pretty straightforward.
22
     I won't say anything about this rule is non-controversial,
    but I think in this meeting and the previous one, I think
24
    we've really hit the substantive issues head-on, so this
    really should be pretty mechanical.
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 1
              CHAIRMAN RUSSELL: Mercurial.
         How about noon, then, Gayle, if you don't mind? Let's
 3
     just make sure whoever else is available. If we can't get
 4
     a quorum, then let's look at another time. Noon, Bill?
 5
              MR. ROSSBACH: Yes.
 6
              CHAIRMAN RUSSELL: Gayle? Heidi?
              MS. KAISER: Noon works for me.
 8
              CHAIRMAN RUSSELL: Or Gayle is out.
 9
         Kim?
10
              MS. LACEY: Yes.
11
              CHAIRMAN RUSSELL: Don?
12
              MR. MARBLE: Yes.
13
              CHAIRMAN RUSSELL: Let's shoot for noon, then.
14
              MR. LIVERS: Okay. We'll set it up, get all of
15
     the information. And our target, which has to be a pretty
16
     firm target to give you guys any time to review the
17
     changes, which I think will be relatively minimal, but the
18
     changes in the BACT, we'll try to shoot this out Friday so
19
     that you have the weekend to look at that.
20
              CHAIRMAN RUSSELL: That would be good.
21
              MR. LIVERS: If we can get it out sooner, we
22
     will, but that's pretty aggressive on our end, but that at
23
     least will give you the weekend.
24
              MS. SHROPSHIRE: As late on Friday as possible.
25
              CHAIRMAN RUSSELL: Anything else?
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1
              RECORDING: Your conference call will end in
     10 minutes. To extend conference duration by 15 minutes,
3
    press star-98.
              CHAIRMAN RUSSELL: -- travel schedule.
5
        Anything else?
6
              MS. LACEY: This is Kim. Do you have any
7
     particulars that you can e-mail us on that hearing in
8
     Gallatin Gateway yet?
9
              MR. LIVERS: We don't, but as soon as we get it,
10
    we'll get it out there. I think what we're looking at is
11
     I believe we're doing an afternoon and evening session.
12
     So, Kim, we'd probably fly you in here that morning, and
13
     then I anticipate we'd be driving vans back to Helena that
14
     night and spending the night here.
15
              MS. LACEY: Oh, okay. Yeah, let me know, because
16
     I was intending to go to Bozeman driving from here.
17
              MR. LIVERS: Oh, okay.
18
             MS. LACEY: That's okay.
19
              MR. LIVERS: We were just making assumptions you
20
     would want to fly down. But we'll certainly -- I mean,
    basically what we're looking at is -- to accommodate
21
22
    public comment, to facilitate it, we're looking at
23
    probably starting mid-afternoon and continuing into the
24
     evening. And then at least those who are coming this
     direction would probably head back to Helena afterward
```

Page 88 that night. MS. LACEY: Do we have a day? Is that the 25th? MR. LIVERS: Yeah, it's October 25th. 3 MS. LACEY: Okay. 5 CHAIRMAN RUSSELL: Anything else? 6 MR. SKUNKCAP: Where is that at? 7 MR. LIVERS: That's in Gallatin Gateway, and it's 8 a public hearing on the Gallatin outstanding resource 9 water petition and board initiation and the EIS associated 10 with that. 11 MR. SKUNKCAP: What time is that going to be? 12 MR. LIVERS: We don't have a specific start time 13 at this point, but we're looking at a mid-afternoon start 14 and then continuing -- probably 3 o'clock start. I guess 15 it is noticed at 3 o'clock, and it will continue into the 16 evening. 17 MR. SKUNKCAP: Okay. 18 CHAIRMAN RUSSELL: Well, we'll expect to see some 19 information on that coming from you and Joyce. 20 And, you know, it's really hard to conduct meetings 21 via teleconference. I thought we did a good job today, 22 especially a very orderly process, and dealt with some substantive issues. So good work and thank you, 24 Department, for all your work on this. 25 Do I have a motion to adjourn?

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 1
              MR. SKUNKCAP: Before the motion, Mr. Chairman,
     how many people went on the site tour for the
 3
     Landusky-Zortman tour?
 4
              CHAIRMAN RUSSELL: There were five of us that
 5
     left Helena.
 6
              MR. LIVERS: Yes. Mr. Chairman, Mr. Skunkcap,
     three board members were able to make it.
 8
              MR. SKUNKCAP: Who were they?
              MR. LIVERS: Chairman Russell, Ms. Shropshire,
10
     Ms. Kaiser. And then Director Opper and I both went. The
11
     head of the Permitting Division, Steve Welch, was there;
12
     the head of the Environmental Management Bureau,
13
     Warren McCullough; and then our site manager,
14
     Wayne Jepson, was there, as well.
15
              MR. SKUNKCAP: Thank you. Motion to adjourn.
16
              CHAIRMAN RUSSELL: Do I have a second?
17
              MS. SHROPSHIRE: Second.
18
              CHAIRMAN RUSSELL: All in favor.
19
         (Vote taken.)
20
              CHAIRMAN RUSSELL: All right. We'll see you in
21
     two weeks and we'll talk to you next Monday.
22
         (The proceedings were concluded at 2:22 p.m.)
23
2.4
25
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COURT REPORTER'S CERTIFICATE

STATE OF MONTANA) ss.
COUNTY OF LEWIS AND CLARK)

I, CHERYL ROMSA, Court Reporter, Notary Public in and for the County of Lewis and Clark, State of Montana, do hereby certify:

That the foregoing proceedings were reported by me in shorthand and later transcribed into typewriting; and that the -90- pages contain a true record of the proceedings to the best of my ability.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal this 6th day of November 2006.

CHERYL A. ROMSA Court Reporter - Notary Public My Commission Expires 8/4/2007